



CLARKSON UNIVERSITY

Independent Auditors' Reports and Related Information as Required by
the Uniform Guidance and U.S. Department of Education Financial
Responsibility Standards

Year Ended June 30, 2025

CLARKSON UNIVERSITY

Independent Auditors' Reports and Related Information as Required by the Uniform Guidance
and U.S. Department of Education Financial Responsibility Standards

Year ended June 30, 2025

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KPMG LLP
515 Broadway
Albany, NY 12207-2974

Independent Auditors' Report

The Board of Trustees
Clarkson University:

Report on the Audit of the Consolidated Financial Statements

Opinion

We have audited the consolidated financial statements of Clarkson University (the University), which comprise the consolidated statements of financial position as of June 30, 2025 and 2024, and the related consolidated statements of activities and cash flows for the years then ended, and the related notes to the consolidated financial statements.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the University as of June 30, 2025 and 2024, and the changes in its net assets and its cash flows for the years then ended in accordance with U.S. generally accepted accounting principles.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the consolidated Financial Statements section of our report. We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with U.S. generally accepted accounting principles, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for one year after the date the consolidated financial statements are issued.

Auditors' Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Governmental Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are



considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the consolidated financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the consolidated financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the consolidated financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Supplemental Information

Our audit was conducted for the purpose of forming an opinion on the consolidated financial statements as a whole. The accompanying Supplementary Schedule of Financial Responsibility Data as of and for the year ended June 30, 2025 is presented for purposes of additional analysis as required by the U.S. Department of Education, and is not a required part of the consolidated financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the consolidated financial statements. The information has been subjected to the auditing procedures applied in the audit of the consolidated financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the consolidated financial statements or to the consolidated financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Schedule of Financial Responsibility Data is fairly stated, in all material respects, in relation to the consolidated financial statements as a whole.



Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 30, 2026, except as to notes 15 and 16, which are as of March 27, 2026, on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control over financial reporting and compliance.

KPMG LLP

Albany, New York

January 30, 2026, except as to notes 15 and 16, and our report on the Supplementary Schedule of Financial Responsibility Data, which are as of March 27, 2026

CLARKSON UNIVERSITY
Consolidated Balance Sheets
June 30, 2025 and 2024

| Assets | 2025 | 2024 |
|---|-----------------------|--------------------|
| Cash and cash equivalents | \$ 2,546,269 | 3,198,575 |
| Grants and accounts receivable, net | 17,184,854 | 18,650,618 |
| Deposits with trustee | 76,131 | 73,041 |
| Pledges receivable, net | 4,489,040 | 5,506,226 |
| Notes receivable – students, net | 2,720,563 | 3,434,248 |
| Other assets | 5,389,213 | 3,894,041 |
| Right of use lease assets | 1,754,343 | 1,559,625 |
| Annuity and life income funds held in trust | 10,677,342 | 10,424,630 |
| Investments | 218,735,084 | 214,488,646 |
| Property and equipment, net | 191,081,916 | 202,929,655 |
| Total assets | <u>\$ 454,654,755</u> | <u>464,159,305</u> |
| Liabilities and Net Assets | | |
| Liabilities: | | |
| Accounts payable and accrued expenses | \$ 7,761,847 | 7,321,597 |
| Deposits and advances | 6,689,501 | 5,123,593 |
| Bank line of credit outstanding | 16,000,000 | 18,000,000 |
| Other liabilities | 6,292,831 | 6,322,643 |
| Right of use lease obligations | 1,803,263 | 1,597,959 |
| Accrued postretirement benefits | 3,658,027 | 3,724,328 |
| Long-term debt | 72,256,662 | 74,964,837 |
| Asset retirement obligations | 6,143,982 | 5,971,084 |
| Federal and other loan advances | 3,598,651 | 4,175,513 |
| Total liabilities | <u>124,204,764</u> | <u>127,201,554</u> |
| Net assets: | | |
| Without donor restriction | 112,925,966 | 122,501,293 |
| With donor restriction | 217,524,025 | 214,456,458 |
| Total net assets | <u>330,449,991</u> | <u>336,957,751</u> |
| Total liabilities and net assets | <u>\$ 454,654,755</u> | <u>464,159,305</u> |

See accompanying notes to consolidated financial statements.

CLARKSON UNIVERSITY

Consolidated Statement of Activities

Year ended June 30, 2025

(with comparative totals for the year ended June 30, 2024)

| | 2025 | | | Total 2024 |
|---|------------------------------|---------------------------|--------------|---------------|
| | Without donor restriction | With donor restriction | Total | |
| Operating revenues: | | | | |
| Tuition and fees, net | \$ 49,141,656 | — | 49,141,656 | 53,274,238 |
| Housing, dining, and other auxiliary services | 29,423,617 | — | 29,423,617 | 31,375,833 |
| Net tuition, fees and other services | 78,565,273 | — | 78,565,273 | 84,650,071 |
| Government contracts and grants | 15,906,858 | — | 15,906,858 | 19,518,770 |
| Private gifts and grants | 13,453,232 | 5,600 | 13,458,832 | 7,509,130 |
| Other sources | 5,126,993 | 10,137 | 5,137,130 | 5,760,895 |
| Allocation of endowment return for spending | 17,120,263 | 170,479 | 17,290,742 | 20,609,480 |
| Net assets released from restrictions | 1,568,331 | (1,568,331) | — | — |
| Total operating revenues | 131,740,950 | (1,382,115) | 130,358,835 | 138,048,346 |
| Operating expenses: | | | | |
| Instruction | 48,214,115 | — | 48,214,115 | 55,991,554 |
| Research | 16,112,609 | — | 16,112,609 | 15,251,447 |
| Academic support | 12,410,099 | — | 12,410,099 | 14,533,943 |
| Student services | 20,863,855 | — | 20,863,855 | 21,984,649 |
| Institutional support | 22,478,151 | — | 22,478,151 | 22,170,435 |
| Housing, dining and other auxiliary services | 16,735,964 | — | 16,735,964 | 16,803,713 |
| Total operating expenses | 136,814,793 | — | 136,814,793 | 146,735,741 |
| Decrease from operating activity | (5,073,843) | (1,382,115) | (6,455,958) | (8,687,395) |
| Nonoperating activity: | | | | |
| State grants and contributions for long-term investment | 760,000 | 4,719,203 | 5,479,203 | 5,465,611 |
| Change in pledges receivable | — | (1,017,186) | (1,017,186) | (4,222,584) |
| Total endowment investment return | 4,149,331 | 14,207,500 | 18,356,831 | 13,325,899 |
| Endowment return distributed for operations | (4,034,915) | (13,255,827) | (17,290,742) | (20,609,480) |
| Other changes and reclassifications | (5,192,390) | — | (5,192,390) | (26,048) |
| Net assets released from restrictions – capital | 440,141 | (440,141) | — | — |
| Postretirement related adjustments other than service costs | (269,735) | — | (269,735) | 196,535 |
| Other nonoperating income (expense) | (353,916) | 236,133 | (117,783) | (314,250) |
| Increase (decrease) from nonoperating activity | (4,501,484) | 4,449,682 | (51,802) | (6,184,317) |
| Change in net assets | (9,575,327) | 3,067,567 | (6,507,760) | (14,871,712) |
| Net assets: | | | | |
| Beginning of year | 122,501,293 | 214,456,458 | 336,957,751 | 351,829,463 |
| End of year | \$ 112,925,966 | 217,524,025 | 330,449,991 | 336,957,751 |

See accompanying notes to consolidated financial statements.

CLARKSON UNIVERSITY

Consolidated Statement of Activities

Year ended June 30, 2024

| | 2024 | | |
|---|--------------------------------------|-----------------------------------|---------------------|
| | <u>Without donor restriction</u> | <u>With donor restriction</u> | <u>Total</u> |
| Operating revenues: | | | |
| Tuition and fees, net | \$ 53,274,238 | — | 53,274,238 |
| Housing, dining, and other auxiliary services | 31,375,833 | — | 31,375,833 |
| Net tuition, fees and other services | 84,650,071 | — | 84,650,071 |
| Government contracts and grants | 19,518,770 | — | 19,518,770 |
| Private gifts and grants | 6,357,160 | 1,151,970 | 7,509,130 |
| Other sources | 5,760,895 | — | 5,760,895 |
| Allocation of endowment return for spending | 20,494,355 | 115,125 | 20,609,480 |
| Net assets released from restrictions | 2,237,617 | (2,237,617) | — |
| Total operating revenues | <u>139,018,868</u> | <u>(970,522)</u> | <u>138,048,346</u> |
| Operating expenses: | | | |
| Instruction | 55,991,554 | — | 55,991,554 |
| Research | 15,251,447 | — | 15,251,447 |
| Academic support | 14,533,943 | — | 14,533,943 |
| Student services | 21,984,649 | — | 21,984,649 |
| Institutional support | 22,170,435 | — | 22,170,435 |
| Housing, dining and other auxiliary services | 16,803,713 | — | 16,803,713 |
| Total operating expenses | <u>146,735,741</u> | <u>—</u> | <u>146,735,741</u> |
| Decrease from operating activity | <u>(7,716,873)</u> | <u>(970,522)</u> | <u>(8,687,395)</u> |
| Nonoperating activity: | | | |
| State grants and contributions for long-term investment | 124,183 | 5,341,428 | 5,465,611 |
| Change in pledges receivable | — | (4,222,584) | (4,222,584) |
| Total endowment investment return | 3,351,553 | 9,974,346 | 13,325,899 |
| Endowment return distributed for operations | (12,621,771) | (7,987,709) | (20,609,480) |
| Other changes and reclassifications | (26,048) | — | (26,048) |
| Net assets released from restrictions – capital | 245,450 | (245,450) | — |
| Postretirement related adjustments other than service costs | 196,535 | — | 196,535 |
| Other nonoperating income (expense) | (753,328) | 439,078 | (314,250) |
| Increase (decrease) from nonoperating activity | <u>(9,483,426)</u> | <u>3,299,109</u> | <u>(6,184,317)</u> |
| Change in net assets | <u>(17,200,299)</u> | <u>2,328,587</u> | <u>(14,871,712)</u> |
| Net assets: | | | |
| Beginning of year | <u>139,701,592</u> | <u>212,127,871</u> | <u>351,829,463</u> |
| End of year | <u>\$ 122,501,293</u> | <u>214,456,458</u> | <u>336,957,751</u> |

See accompanying notes to consolidated financial statements.

CLARKSON UNIVERSITY

Consolidated Statements of Cash Flows

Years ended June 30, 2025 and 2024

| | 2025 | 2024 |
|---|----------------|--------------|
| Cash flows from operating activities: | | |
| Change in net assets | \$ (6,507,760) | (14,871,712) |
| Adjustments to reconcile change in net assets to net cash used in operating activities: | | |
| Depreciation and amortization | 10,700,028 | 10,701,662 |
| Loss/(gain) on disposal of assets | 2,948,278 | (26,145) |
| Impairment of property and equipment | 2,244,118 | — |
| Contributions received for long-term investment | (5,378,430) | (5,286,678) |
| Contributions received for investment in annuity agreements | (50,000) | (178,932) |
| Net realized and unrealized gain on annuities agreements | (349,363) | (806,791) |
| Net realized and unrealized gain on investments | (16,514,331) | (10,760,221) |
| Adjustment on loans receivable | (14,958) | 62,649 |
| Asset retirement obligations | 374,909 | 434,757 |
| Amortization of bond premium | (533,697) | (533,697) |
| Changes in assets and liabilities that effect operating cash flows: | | |
| Grants and accounts receivable | 1,537,764 | (5,994,467) |
| Pledges receivable | 1,017,186 | 4,222,584 |
| Other assets | (1,509,705) | 428 |
| Accounts payable and accrued expenses | 512,250 | 3,717,196 |
| Asset retirement obligation | (197,223) | (1,421,905) |
| Deposits and advances | 1,565,908 | (432,033) |
| Other liabilities | (5,164) | 73,154 |
| Right of use – operating lease | 8,636 | 10,412 |
| Postretirement benefits | (66,301) | (414,556) |
| Net cash used in operating activities | (10,217,855) | (21,504,295) |
| Cash flows from investing activities: | | |
| Proceeds from maturity/sale of investments | 71,551,798 | 51,467,304 |
| Purchase of investments | (59,288,691) | (36,397,048) |
| Increase in short-term investments | (42,510) | (32,517) |
| Decrease in deposits with trustee | (3,090) | 33 |
| Student loans repaid, net | 713,685 | 536,588 |
| Proceeds from sales of property and equipment | 69,427 | — |
| Purchases of property and equipment | (4,033,712) | (1,434,478) |
| Net cash provided by investing activities | 8,966,907 | 14,139,882 |
| Cash flows from financing activities: | | |
| Contributions received for long-term investment | 5,378,430 | 5,286,678 |
| Contributions received for investment in annuity agreements | 50,000 | 178,932 |
| Proceeds from bank line of credit | 42,000,000 | 48,300,000 |
| Payments on bank line of credit | (44,000,000) | (49,300,000) |
| Payment of debt principal | (2,268,333) | (2,221,789) |
| Right of use – finance lease | 1,951 | (18,944) |
| Changes in government loan funds | (563,406) | (222,242) |
| Net cash provided by financing activities | 598,642 | 2,002,635 |
| Net decrease in cash and cash equivalents | (652,306) | (5,361,778) |
| Cash and cash equivalents: | | |
| Beginning of year | 3,198,575 | 8,560,353 |
| End of year | \$ 2,546,269 | 3,198,575 |
| Supplemental disclosures: | | |
| Interest paid | \$ 2,892,423 | 3,322,777 |
| Noncash transactions: | | |
| Securities contributions | 2,337,461 | 1,793,194 |
| Decrease in construction-related payables | 280,337 | 117,419 |

See accompanying notes to consolidated financial statements.

CLARKSON UNIVERSITY

Notes to Consolidated Financial Statements

June 30, 2025 and 2024

(1) Summary of Significant Accounting Policies

(a) Organization

Clarkson University (the University) is an independent, co-educational, not-for-profit, nonsectarian institution of higher education, with its main campus located in Potsdam, New York. The University, founded in 1896, operates as an education corporation under the New York State Not-for-Profit Corporation Law under the direction of an independent Board of Trustees. The University's Potsdam Campus offers approximately 50+ comprehensive programs in business, engineering, science, liberal arts, health sciences, and environmental studies. In addition to its Potsdam Campus, the University's Capital Region Campus (CRC) located in Schenectady, New York, has graduate programs in bio-ethics, healthcare management, education, business, engineering and K-13 outreach. The University also operated the Beacon Institute, Inc. (Beacon) which consisted of a hands-on location in Beacon, New York, that served as both a research institute focused on healthy water solutions and a provider of educational services, including K-12, public, family and professional graduate programs. In September, 2024, the University and the Beacon Institute terminated the license to operate the sole facility at Dennings Point State Park in Beacon that was held under a Cooperative Agreement with New York State Office of Parks, Recreation and Historic Preservation.

The University serves approximately 4,000+ undergraduate and graduate students at its three locations and is accredited by the Middle States Commission on Higher Education (MSCHE), the Accreditation Board of Engineering Technology (ABET), and the Association to Advance Collegiate Schools of Business (AACSB). Programs in health sciences are accredited by the Commission on Accreditation in Physical Therapy Education (CAPTE) of the American Physical Therapy Association (APTA), the Accreditation Review Committee on Education for the Physician Assistant (ARC-PA), and the Accreditation Council for Occupational Therapy Education (ACOTE) of the American Occupational Therapy Association.

J.R. Weston, Inc. (Weston) is a for-profit, wholly owned subsidiary of the University. Weston operations consist of real estate rentals. All significant inter-entity accounts and transactions are eliminated in consolidation.

(b) Basis of Accounting

The University prepares its consolidated financial statements on the accrual basis of accounting in accordance with U.S. generally accepted accounting principles (GAAP). Accordingly, the University's resources are classified and reported based upon the existence or absence of donor-imposed restrictions as follows:

Net assets with donor restriction are subject to donor-imposed stipulations that can be fulfilled by actions of the University pursuant to those stipulations or that expire with the passage of time. Also included are assets that are subject to donor-imposed stipulations that they be maintained into perpetuity. These stipulations do not expire with the passage of time and cannot be fulfilled or otherwise removed by the actions of the University. Generally, the donors of these assets permit the University to use all or part of the investment return on these assets to support program activities, principally financial aid and instruction. Total return on donor restricted assets are reported as net assets with donor restriction until appropriated by the University's Board of Trustees in accordance with New York State laws.

CLARKSON UNIVERSITY

Notes to Consolidated Financial Statements

June 30, 2025 and 2024

Net assets without donor restriction are available for use in general operations and not subject to donor-imposed restrictions. They may be designated for specific purposes by the University or may be limited by contractual agreements with outside parties.

Revenues are reported as increases in net assets without donor restrictions unless use of the related asset is limited by donor-imposed restrictions.

Expenses are reported as decreases in net assets without donor restriction. Expirations of donor-imposed stipulations that simultaneously increase one class of net assets and decrease another are reported as reclassifications between the applicable classes of net assets as net assets released from restrictions.

Non-operating activities include net realized and unrealized gains and losses on investments, less amounts distributed for operating purposes, contributions for long-term investment such as endowment and capital, postretirement related adjustments other than service costs and the changes in value of deferred gifts.

(c) Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the dates of the financial statements and reported amounts of revenues and expenses during the reporting periods. Management's most significant use of estimates relate to allowances for receivables, investment valuations, accrued postretirement benefits and asset retirement obligations. Actual results could differ from those estimates.

(d) Cash Equivalents

Cash equivalents represent highly liquid instruments with original maturities of three months or less that are not part of a long-term investment pool.

(e) Deposits with Trustee

Deposits with trustee represents funds held in trust that are associated with the University's outstanding bonds. As of June 30, 2025 and 2024, the entire balance of \$76,131 and \$73,041, respectively, was comprised of construction funds available for spending.

(f) Contributions

Contributions, including unconditional promises to give, are recognized as revenues in the period received. Unconditional promises to give are reported at their net realizable value if they are expected to be collected within one year. Unconditional promises to give to be collected after one year are discounted, as of the date of the contribution, at rates commensurate with the period of time until the pledge is scheduled to be paid and reflecting an allowance for potential collection risk, and are classified as net assets with donor restrictions.

Gifts are reported as donor restricted support if they are received with donor stipulations that limit the use of the donated assets. When a donor restriction expires, that is, when a stipulated time restriction ends or purpose restriction is accomplished, donor restricted net assets are reclassified to net assets without donor restriction. Contributions specified for the acquisition or construction of long-lived assets

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Notes to Consolidated Financial Statements

June 30, 2025 and 2024

are reported as net assets without donor restriction when the assets are placed in service. In the absence of donor stipulations, income and gains on contributions or contributed assets are reported as revenue (increases) to net assets without donor restrictions. Conditional pledges are recognized as revenues when the conditions are met.

(g) Investments

Investments are reported at fair value. The values of publicly traded fixed income and equity securities are based on quoted market prices. Nonmarketable securities include alternative investments in hedge, private equity, and other similar funds, which are valued using current estimates of fair value in the absence of readily determinable market values. The University utilizes net asset value or its equivalent (NAV) reported by the fund managers as a practical expedient to fair value. The estimates, because of the inherent uncertainty of valuations for these investments, may differ from the values that would have been used had ready markets existed. As of June 30, 2025, the University had no specific plans or intentions to sell investments at amounts different than NAV.

(h) Fair Value

GAAP defines fair value and establishes a framework for measuring fair value. The GAAP definition of fair value focuses on the exit price of a financial instrument, which is the price that would be received to sell an asset or settle a liability in an orderly transaction between market participants at the measurement date, incorporating a hierarchy of valuation inputs based on the extent to which the inputs are observable in the marketplace. Observable inputs reflect market data obtained from sources independent of the reporting entity and unobservable inputs reflect the reporting entity's own assumptions about how market participants would value a financial instrument based on the best information available. Valuation techniques used to measure fair value maximize the use of observable inputs and minimize the use of unobservable inputs.

The following describes the hierarchy of inputs used to measure fair value and the primary valuation methodologies used by the University for financial instruments measured at fair value on a recurring basis. A financial instrument's categorization within the valuation hierarchy is based on the lowest level of input that is significant to the fair value measurement.

- Level 1 – quoted prices (unadjusted) in active markets that are observable for assets and liabilities at the measurement date. Assets classified as Level 1 generally include listed equity securities and US Treasury Obligations.
- Level 2 – observable prices that are based on inputs not quoted in active markets but corroborated by market data. Assets and liabilities classified as Level 2 generally include certain debt securities.
- Level 3 – inputs include pricing inputs that are unobservable for the assets and reflect certain assumptions to determine fair value.

Investments in funds measured at NAV as a practical expedient to estimate fair value are not classified in the fair value hierarchy.

(i) Property and Equipment and Asset Retirement Obligations

Buildings, grounds, equipment, and construction in progress are stated at cost, or, in the case of gifts, at fair value at date of donation, less accumulated depreciation. Expenditures for maintenance, repairs

CLARKSON UNIVERSITY

Notes to Consolidated Financial Statements

June 30, 2025 and 2024

and renewals of relatively minor items are not capitalized. Upon disposal of capital assets, the calculated net gain or loss, if any, is included within non-operating activities in the accompanying consolidated statement of activities.

The University assesses its long-lived assets for impairment whenever events or changes in circumstances indicate potential impairment. The University has determined that no impairment losses need be recognized in the periods presented. Depreciation is computed on a straight-line basis over the estimated useful lives of the related assets. Such assets and lives are generally as follows:

| | |
|-----------|-------------|
| Buildings | 20–50 years |
| Equipment | 3–20 years |

The University accrues for asset retirement obligations in the period in which they are incurred. Beginning with the date identified and through the estimated time of settlement of the obligation, the liability is accreted to its estimated settlement value. Upon settlement of the liability, the University will recognize a gain or loss for any difference between the settlement amount and liability recorded.

The following is a summary of the activity associated with asset retirement obligations during the years ended June 30, 2025 and 2024:

| | 2025 | 2024 |
|---|--------------|-------------|
| Asset retirement obligations at beginning of year | \$ 5,971,084 | 6,958,232 |
| Remediation | (197,223) | (69,495) |
| Accretion expense | 370,121 | 437,052 |
| Change in estimate | — | (1,354,705) |
| Asset retirement obligations at end of year | \$ 6,143,982 | 5,971,084 |

(j) Split-Interest Agreements

The University's split-interest agreements include charitable remainder trusts, life income funds and perpetual trusts. The underlying assets of the trust agreements are invested in cash, cash equivalents, and equity securities and are carried at fair value. Charitable remainder trusts and life income funds for one or more beneficiaries generally pay lifetime income to those beneficiaries, after which, the principal is made available to the University in accordance with donor stipulations. A liability is established for the present value of the estimated future payments to the beneficiaries, with the difference between the liability and the fair value of the amount received by the University recorded as a contribution. The present value calculation is performed using rates prescribed by the IRS. The split-interest investments have a value of \$10,677,342 and \$10,424,630 as of June 30, 2025 and 2024, respectively. The amount of this liability, which is included in other liabilities on the accompanying consolidated balance sheet, is \$4,739,419 and \$4,836,070 as of June 30, 2025 and 2024, respectively.

CLARKSON UNIVERSITY

Notes to Consolidated Financial Statements

June 30, 2025 and 2024

(k) Retirement Plans

The University participates in a defined contribution retirement plan. Total expense under this plan, representing the University's contributions to the plan, was \$2,864,481 and \$4,308,136 for the years ended June 30, 2025 and 2024, respectively.

(l) Income Taxes

The consolidated financial statements include the University and Beacon, which are generally exempt from income taxes under Section 501(c)(3) of the Internal Revenue Code. Weston is a taxable subsidiary of the University. The income tax attributable to Weston is reflected in these consolidated financial statements but is not material.

The University recognizes the effect of income tax positions only if those positions are more likely than not of being sustained by a taxing authority and believes it has taken no significant uncertain tax positions.

(2) Liquidity

As of June 30, 2025 and 2024, financial assets and liquidity resources available within one year for general expenditure, such as operating expenses, scheduled principal payments on debt, and capitalized construction costs not financed with debt, were as follows.

| | 2025 | 2024 |
|---|---------------|-------------|
| Cash and cash equivalents | \$ 2,546,269 | 3,198,575 |
| Pledges receivable available for operations due within one year | 385,490 | 320,100 |
| University-issued student loan repayments due within one year | 510,228 | 470,506 |
| Grants and accounts receivable, net | 14,359,103 | 16,224,802 |
| Short-term investments | 740,348 | 697,838 |
| Board approved endowment appropriation for following year | 14,110,023 | 12,790,741 |
| Total financial assets available within one year | \$ 32,651,461 | 33,702,562 |

The University's cash flows have seasonal variations attributable to timing of tuition and contributions received. To manage liquidity, the University maintains a \$19,000,000 line of credit for immediate liquidity needs. As of June 30, 2025, \$16,000,000 of the line of credit had been utilized. Additionally, the University has board-designated endowment funds of approximately \$36,000,000 as of June 30, 2025. The Board approved in February 2025 additional draws of \$2,250,000 from the board-designated endowment funds and \$2,250,000 from the total pooled endowment assets to support operations. Board-designated endowment funds in excess of the amounts appropriated for operations, could be made available if necessary.

As of June 30, 2024, \$18,000,000 of the line of credit had been utilized. Additionally, the University had board-designated endowment funds of approximately \$39,000,000 as of June 30, 2024. The Board approved in February 2024 additional draws of \$8,000,000 from the board-designated endowment funds and \$2,000,000 from the total pooled endowment assets to support operations.

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(3) Investments and Fair Value

(a) Fair Value

Investment valuations are established and classified based on a variety of inputs, as described in note 1(h). The fair value of investments and the input classifications or levels, by investment category, at June 30, 2025 and 2024, are shown in the following tables:

| 2025 | Level 1 | Level 2 | Level 3 | Measured at NAV | Total |
|---|----------------|----------------|----------------|----------------------------|--------------|
| Deposits with trustee | \$ 76,131 | — | — | — | 76,131 |
| Other assets: | | | | | |
| Short-term investments | 740,348 | — | — | — | 740,348 |
| GATE receivable | — | — | 20,749 | — | 20,749 |
| Subtotal other assets | 740,348 | — | 20,749 | — | 761,097 |
| Annuity and life income funds held in trust: | | | | | |
| Money market and similar | 128,188 | — | — | — | 128,188 |
| U.S. government securities | 3,283,927 | — | — | — | 3,283,927 |
| Equities: | | | | | |
| Domestic | 5,624,966 | — | — | — | 5,624,966 |
| International | 1,535,371 | — | — | — | 1,535,371 |
| Real assets | 104,890 | — | — | — | 104,890 |
| Subtotal annuity and life income funds held in trust | 10,677,342 | — | — | — | 10,677,342 |
| Investments: | | | | | |
| Money market and similar | 44,439,723 | — | — | — | 44,439,723 |
| U.S. government securities | 20,953,935 | — | — | — | 20,953,935 |
| Equities: | | | | | |
| Domestic | 34,157,235 | — | — | — | 34,157,235 |
| International | 7,467,305 | — | — | 37,294,542 | 44,761,847 |
| Hedge funds: | | | | | |
| Multistrategy funds | — | — | — | 11,216,819 | 11,216,819 |
| Private equity | — | — | — | 31,092,982 | 31,092,982 |
| Venture capital | — | — | — | 23,071,679 | 23,071,679 |
| Real assets | — | — | 16,000 | 5,611,383 | 5,627,383 |
| Other | 2,996,465 | — | 417,016 | — | 3,413,481 |
| Investments | 110,014,663 | — | 433,016 | 108,287,405 | 218,735,084 |
| Total assets at fair value | \$ 121,508,484 | — | 453,765 | 108,287,405 | 230,249,654 |

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| 2024 | Level 1 | Level 2 | Level 3 | Measured at NAV | Total |
|---|----------------|----------------|----------------|----------------------------|--------------|
| Deposits with trustee | \$ 73,041 | — | — | — | 73,041 |
| Other assets: | | | | | |
| Short-term investments | 697,838 | — | — | — | 697,838 |
| GATE receivable | — | — | 30,369 | — | 30,369 |
| Subtotal other assets | 697,838 | — | 30,369 | — | 728,207 |
| Annuity and life income funds held in trust: | | | | | |
| Money market and similar | 202,417 | — | — | — | 202,417 |
| U.S. government securities | 3,451,064 | — | — | — | 3,451,064 |
| Equities: | | | | | |
| Domestic | 5,037,954 | — | — | — | 5,037,954 |
| International | 1,630,452 | — | — | — | 1,630,452 |
| Real assets | 102,743 | — | — | — | 102,743 |
| Subtotal annuity and life income funds held in trust | 10,424,630 | — | — | — | 10,424,630 |
| Investments: | | | | | |
| Money market and similar | 35,673,681 | — | — | — | 35,673,681 |
| U.S. government securities | 19,500,084 | — | — | — | 19,500,084 |
| Equities: | | | | | |
| Domestic | 37,553,602 | — | — | — | 37,553,602 |
| International | 4,697,062 | — | — | 30,933,927 | 35,630,989 |
| Hedge funds: | | | | | |
| Multistrategy funds | — | — | — | 19,342,976 | 19,342,976 |
| Private equity | — | — | — | 36,981,049 | 36,981,049 |
| Venture capital | — | — | — | 21,671,559 | 21,671,559 |
| Real assets | — | — | 16,000 | 7,726,243 | 7,742,243 |
| Other | — | — | 392,463 | — | 392,463 |
| Investments | 97,424,429 | — | 408,463 | 116,655,754 | 214,488,646 |
| Total assets at fair value | \$ 108,619,938 | — | 438,832 | 116,655,754 | 225,714,524 |

The methods above may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, while the University believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different estimate of fair value at the reporting date.

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The following table summarizes the changes in value of financial instruments within Level 3 of the fair value hierarchy defined above.

| | <u>Fair value July 1, 2024</u> | <u>Gains net of fees</u> | <u>Distributions/ payments</u> | <u>Present value adjustment</u> | <u>Fair value June 30, 2025</u> |
|-------------------------------|------------------------------------|------------------------------|------------------------------------|---|-------------------------------------|
| Assets: | | | | | |
| GATE receivable | \$ 30,369 | — | (28,702) | 19,082 | 20,749 |
| Real assets | 16,000 | — | — | — | 16,000 |
| Life insurance policies | <u>392,463</u> | <u>24,553</u> | <u>—</u> | <u>—</u> | <u>417,016</u> |
| Total assets at fair value | <u>\$ 438,832</u> | <u>24,553</u> | <u>(28,702)</u> | <u>19,082</u> | <u>453,765</u> |
| | | | | | |
| | <u>Fair value July 1, 2023</u> | <u>Gains net of fees</u> | <u>Distributions/ payments</u> | <u>Present value adjustment</u> | <u>Fair value June 30, 2024</u> |
| Assets: | | | | | |
| GATE receivable | \$ 99,842 | — | (9,537) | (59,936) | 30,369 |
| Real assets | 16,000 | — | — | — | 16,000 |
| Life insurance policies | <u>362,520</u> | <u>29,943</u> | <u>—</u> | <u>—</u> | <u>392,463</u> |
| Total assets at fair value | <u>\$ 478,362</u> | <u>29,943</u> | <u>(9,537)</u> | <u>(59,936)</u> | <u>438,832</u> |

(b) Investment Return

A majority of endowment assets are pooled for investment, and the University utilizes a total return approach to investments in the endowment pool. This approach considers yield (primarily interest and dividends) as well as the net realized and unrealized gain (loss) in the fair value of pooled investments when determining the spending amount. The unit fair value is used to account for income distributed and pool transactions. Pooled funds were as follows as of June 30:

| | <u>2025</u> | <u>2024</u> |
|--|----------------|-------------|
| Investments in pooled funds, at fair value | \$ 215,141,208 | 214,038,827 |
| Total number of units | 782,971 | 782,105 |
| Market value per unit | \$ 274.78 | 273.67 |

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The University's return on endowment investments was as follows for the years ended June 30:

| | 2025 | 2024 |
|--|--------------|--------------|
| Investment earnings, net of fees | \$ 1,847,286 | 2,460,889 |
| Realized and unrealized gain, net | 16,509,545 | 10,865,010 |
| Total return on investment | 18,356,831 | 13,325,899 |
| Allocation for endowment spending policy | (17,290,742) | (20,609,480) |
| Nonoperating investment gain/(loss) | \$ 1,066,089 | (7,283,581) |

(c) Liquidity of Investments

Investments include certain illiquid private equity and venture capital funds. Those investments are illiquid because distributions from them are made upon the liquidation of underlying investments. Also, certain of the University's hedge fund investments are subject to restrictions impacting their liquidity. Those restrictions include contractual lock up provisions, redemption notification requirements, and other restrictions.

Under the terms of certain limited partnership agreements, the University is obligated periodically to advance additional funding. At June 30, 2025 and 2024, the University had unfunded commitments of approximately \$15,088,000 and \$16,237,000, respectively, for which capital calls had not been exercised. Such commitments generally have fixed expiration dates or other termination clauses.

Limitations and restrictions on the University's ability to liquidate investments vary by investment type. This can range from no restrictions for publicly traded securities, to specific notice periods (generally 30 to 90 days after initial lock-up periods) for certain alternative investments. This also includes dependency on the disposition of portfolio positions and return of capital by the fund manager for private equity, venture capital and real estate limited partnership interests. Investments with daily liquidity generally do not require any notice prior to liquidation.

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Detailed liquidity of the University's investments as of June 30, 2025 and June 30, 2024 is as follows:

| | 2025 | | | | | |
|----------------------------|-----------------------|-------------------|------------------|------------------|-------------------|--------------------|
| | Daily | Monthly | Quarterly | Annually | Illiquid | Total |
| Money market and similar | \$ 44,439,723 | — | — | — | — | 44,439,723 |
| U.S. government securities | 20,953,935 | — | — | — | — | 20,953,935 |
| Equities: | | | | | | |
| Domestic | 28,421,796 | 5,735,439 | — | — | — | 34,157,235 |
| International | 7,394,378 | 22,865,561 | 7,168,051 | — | 7,333,857 * | 44,761,847 |
| Hedge funds: | | | | | | |
| Multistrategy funds | — | 5,999,627 | — | 5,217,192 | — | 11,216,819 |
| Private equity | — | — | — | — | 31,092,982 | 31,092,982 |
| Venture capital | — | — | — | — | 23,071,679 | 23,071,679 |
| Real assets | — | 5,611,383 | — | — | 16,000 | 5,627,383 |
| Other | — | — | — | — | 3,413,481 | 3,413,481 |
| Total | \$ 101,209,832 | 40,212,010 | 7,168,051 | 5,217,192 | 64,927,999 | 218,735,084 |

| | 2024 | | | | | |
|----------------------------|----------------------|-------------------|------------------|------------------|-------------------|--------------------|
| | Daily | Monthly | Quarterly | Annually | Illiquid | Total |
| Money market and similar | \$ 35,673,681 | — | — | — | — | 35,673,681 |
| U.S. government securities | 19,500,084 | — | — | — | — | 19,500,084 |
| Equities: | | | | | | |
| Domestic | 31,365,702 | 6,187,900 | — | — | — | 37,553,602 |
| International | 4,622,257 | 18,034,655 | 5,454,602 | — | 7,519,475 * | 35,630,989 |
| Hedge funds: | | | | | | |
| Multistrategy funds | — | 12,024,142 | — | 4,885,879 | 2,432,955 | 19,342,976 |
| Private equity | — | — | — | — | 36,981,049 | 36,981,049 |
| Venture capital | — | — | — | — | 21,671,559 | 21,671,559 |
| Real assets | — | 7,726,243 | — | — | 16,000 | 7,742,243 |
| Other | — | — | — | — | 392,463 | 392,463 |
| Total | \$ 91,161,724 | 43,972,940 | 5,454,602 | 4,885,879 | 69,013,501 | 214,488,646 |

* Redemption period allows full redemption every 3 years on the anniversary date of the investment with 90 day notice period.

(4) Endowment Funds

The University is subject to the New York Prudent Management of Institutional Funds Act (NYPMIFA), which governs the management and investment of funds held by not-for-profit corporations and other institutions. Absent donor stipulations to the contrary, the statutory guidelines contained in NYPMIFA relate

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to the prudent management, investment and expenditure of donor-restricted endowment funds without regard to the original value of the gifts. However, NYPMIFA contains specific factors that must be considered prior to making investment decisions or appropriating funds for expenditure. For accounting purposes, the University applies the concepts included in NYPMIFA and ASC Topic 958, *Not-for-Profit Entities*, in its classification of unspent accumulated total return as net assets with donor restrictions.

The Board of Trustees' interpretation of its fiduciary responsibilities for donor-restricted endowment funds under New York State's Not-for-Profit Corporation Law, including NYPMIFA, is to preserve intergenerational equity to the extent possible by prudently managing, investing, and spending from the endowment funds. This principle holds that future endowment beneficiaries should receive at least the same level of economic support that the current generation receives. As a result of this interpretation, the University classifies as donor restricted net assets (a) the original value of gifts donated to a true endowment, (b) the original value of subsequent gifts to a true endowment fund, and (c) accumulations to a true endowment fund made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added to the fund. Unspent appropriations related to donor-restricted endowment funds are classified as donor restricted net assets until the amounts are able to be expended by the University in a manner consistent with the donor's intent.

The Board of Trustees determines the appropriate amount to withdraw from endowment and similar funds on an annual basis to provide support for operations with prudent concern for the long-term growth in the underlying assets as well as the specific factors detailed in NYPMIFA. The Board-approved spending policy is designed to insulate endowment support for programming from short-term fluctuations in capital markets.

Endowment net assets as of June 30, 2025 are approximately \$215,274,000 with approximately \$215,266,000 in endowed investments, and \$9,000 due to the endowment.

Endowment net assets as of June 30, 2024 are approximately \$213,957,000 with approximately \$214,038,000 in endowed investments, and \$81,000 due to the University.

Endowment net assets consisted of the following as of June 30, 2025:

| | Without donor restriction | With donor restriction | Total |
|----------------------------|--------------------------------------|-----------------------------------|--------------|
| Donor-restricted | \$ — | 178,989,423 | 178,989,423 |
| Board-designated | 36,285,257 | — | 36,285,257 |
| Total endowment net assets | \$ 36,285,257 | 178,989,423 | 215,274,680 |

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Endowment net assets consisted of the following as of June 30, 2024:

| | <u>Without donor restriction</u> | <u>With donor restriction</u> | <u>Total</u> |
|----------------------------|--------------------------------------|-----------------------------------|--------------------|
| Donor-restricted | \$ — | 175,041,122 | 175,041,122 |
| Board-designated | 38,916,046 | — | 38,916,046 |
| Total endowment net assets | <u>\$ 38,916,046</u> | <u>175,041,122</u> | <u>213,957,168</u> |

Changes in endowment net assets for the year ended June 30, 2025 were as follows:

| | <u>Without donor restriction</u> | <u>With donor restriction</u> | <u>Total</u> |
|---------------------------------------|--------------------------------------|-----------------------------------|--------------------|
| Net assets at June 30, 2024 | \$ 38,916,046 | 175,041,122 | 213,957,168 |
| Interest and dividends, net of fees | 319,793 | 1,527,493 | 1,847,286 |
| Net realized and unrealized gains | 3,829,911 | 12,679,634 | 16,509,545 |
| Total investment return | 4,149,704 | 14,207,127 | 18,356,831 |
| Contributions | 3,046 | 2,793,170 | 2,796,216 |
| Amounts appropriated for expenditure | (3,321,932) | (13,255,827) | (16,577,759) |
| Amounts appropriated for debt service | (712,983) | — | (712,983) |
| Reclassifications and other | (2,748,624) | 203,831 | (2,544,793) |
| Net assets at June 30, 2025 | <u>\$ 36,285,257</u> | <u>178,989,423</u> | <u>215,274,680</u> |

Changes in endowment net assets for the year ended June 30, 2024 were as follows:

| | <u>Without donor restriction</u> | <u>With donor restriction</u> | <u>Total</u> |
|---------------------------------------|--------------------------------------|-----------------------------------|--------------------|
| Net assets at June 30, 2023 | \$ 46,780,624 | 171,646,595 | 218,427,219 |
| Interest and dividends, net of fees | 518,290 | 1,942,599 | 2,460,889 |
| Net realized and unrealized gains | 2,833,266 | 8,031,744 | 10,865,010 |
| Total investment return | 3,351,556 | 9,974,343 | 13,325,899 |
| Contributions | 144,968 | 2,644,431 | 2,789,399 |
| Amounts appropriated for expenditure | (10,635,583) | (9,224,247) | (19,859,830) |
| Amounts appropriated for debt service | (749,650) | — | (749,650) |
| Reclassifications and other | 24,131 | — | 24,131 |
| Net assets at June 30, 2024 | <u>\$ 38,916,046</u> | <u>175,041,122</u> | <u>213,957,168</u> |

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(a) Endowment Funds with Deficits

From time to time, the fair value of assets associated with individual donor-restricted endowment funds may fall below the value of the initial and subsequent donor gift amounts, i.e the funds are “underwater”. These deficits result from unfavorable market fluctuations that occur after the investment of endowment funds or from spending deemed prudent.

In accordance with the Prudent Management standards contained in NYPMIFA, the University has the ability to spend from individual endowments that are underwater, if it considers such action to be prudent for that particular endowment. In accordance with the implementation of NYPMIFA in 2011, the University asked existing donors if they wished to prevent spending from their endowment if it was underwater, their responses were recorded and are followed. Absent the donor prohibition on spending from underwater endowments, the Board policy is to apply the spending formula to underwater endowments.

When donor-restricted endowment deficits exist, they are classified as a reduction of net assets with donor restrictions. Deficits of this nature at June 30 were as follows:

| | 2025 | 2024 |
|--|---------------|-------------|
| Aggregate amount by which funds are underwater | \$ (714,804) | (832,311) |
| Aggregate of original gift amount | 23,739,491 | 24,366,659 |
| Fair value of underwater endowments | \$ 23,024,687 | 23,534,348 |

(b) Return Objectives and Risk Parameters

The University has adopted endowment investment and spending policies that attempt to provide a predictable stream of funding to programs supported by its endowment while seeking to maintain the purchasing power of endowment assets. Under this policy, the return objective for the endowment assets, measured over a full market cycle, shall be to maximize the return against a blended index, based on the endowment’s target allocation applied to the appropriate individual benchmarks. The University expects its endowment funds over time, to provide an average rate of return of approximately 8.0% annually. Actual returns in any given year may vary from this amount.

(c) Strategies Employed for Achieving Investment Objectives

To achieve its long-term rate of return objectives, the University relies on a total return strategy in which investment returns are achieved through both capital appreciation (realized and unrealized gains) and current yield (interest and dividends). The University targets a diversified asset allocation that places greater emphasis on equity-based investments to achieve its long-term objectives within prudent risk constraints.

(d) Endowment Spending Allocation and Relationship of Spending Policy to Investment Objectives

The Board of Trustees determines the appropriate amount to withdraw from endowment and similar funds on an annual basis to provide support for operations with prudent concern for the long-term growth in the underlying assets as well as the specific factors detailed in NYPMIFA. The Board of Trustees of the University determines the method to be used to appropriate endowment funds for

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expenditure. Annual spending rates of 5.75% and 4.92% for fiscal years ended June 30, 2025 and 2024, respectively, are based on a trailing 12-quarter average market value of donor restricted and board-designated pooled assets. In 2025 and 2024, an additional annual spending of approximately 0.89% based on the trailing 12-quarter average market value of board-designated endowments was approved by the Board of Trustees for debt service expenses or capital expenditures. In fiscal year 2025, the Board of Trustees authorized special distributions of \$2,250,000 from the board-designated endowment and \$2,250,000 from donor restricted and board designated pooled endowment assets to support operations. In fiscal year 2024, the Board of Trustees authorized special distributions of \$8,000,000 from the board-designated endowment and \$2,000,000 from donor restricted and board designated pooled endowment assets to support operations.

(5) Net Assets

At June 30, 2025 and 2024, net assets were comprised as follows:

| | Without donor restriction | |
|--|----------------------------------|--------------|
| | 2025 | 2024 |
| Net investment in plant | \$ 112,759,069 | 122,058,075 |
| Board designated endowment | 36,285,257 | 37,491,754 |
| Other | (32,460,333) | (33,324,210) |
| Postretirement benefit obligations | (3,658,027) | (3,724,326) |
| Total net assets without donor restriction | \$ 112,925,966 | 122,501,293 |
| | With donor restriction | |
| | 2025 | 2024 |
| Pledges receivable | \$ 4,489,040 | 5,506,226 |
| Other program restrictions | 9,977,362 | 11,546,631 |
| Restricted for facilities | 15,582,134 | 14,129,397 |
| Restricted for student loans | 2,668,553 | 2,814,297 |
| Life income, annuity, and similar funds | 5,817,513 | 5,418,785 |
| Endowment funds: | | |
| General operating | 56,432,809 | 58,084,200 |
| Instruction | 50,306,145 | 49,586,370 |
| Scholarship | 60,086,881 | 57,313,725 |
| Research | 2,232,851 | 2,221,714 |
| Program support | 6,418,807 | 4,441,197 |
| Athletics/extracurricular | 3,511,930 | 3,393,916 |
| Total net assets with donor restriction | \$ 217,524,025 | 214,456,458 |

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| | With donor restriction | |
|----------------------------|-------------------------------|-------------|
| | 2025 | 2024 |
| Held in perpetuity | \$ 152,621,027 | 149,624,399 |
| Time or purpose restricted | 64,902,998 | 64,832,059 |
| Total | \$ 217,524,025 | 214,456,458 |

(6) Revenues and Related Receivables

The University recognizes revenue from student tuition and fees within the fiscal year in which educational services are provided. Institutional aid, in the form of scholarships and grants-in-aid, includes amounts funded by the endowment, research funds, and gifts, and reduces the published price of tuition for students receiving such aid. As such, institutional aid is referred to as a tuition discount and represents the difference between the stated charge for tuition and fees and the amount that is billed to the student and/or third parties making payments on behalf of the student.

The composition of net tuition, fees and other services for the years ended June 30, 2025 and 2024 is summarized as follows:

| | 2025 | 2024 |
|--|----------------|---------------|
| Tuition and fees | \$ 151,026,569 | 158,423,404 |
| Less university scholarships | (101,483,998) | (104,562,510) |
| Government funded student aid | (400,915) | (586,656) |
| Tuition and fees, net | 49,141,656 | 53,274,238 |
| Housing | 19,202,644 | 20,225,060 |
| Dining | 10,093,955 | 10,918,836 |
| Other auxiliary services | 127,018 | 231,937 |
| Housing, dining and other auxiliary services | 29,423,617 | 31,375,833 |
| Net tuition, fees and other services | \$ 78,565,273 | 84,650,071 |

The University has multiple summer sessions with program specific schedules, some of which are 5 week sessions and others are quarterly. Based on the specific program, summer sessions have varying start and end dates. Payments of tuition for all of the summer terms are recognized as performance obligations are met. Because most of these programs span two reporting periods, a portion of payments for these sessions, ranging from 50% to 100%, are included in deposits and advances at June 30.

Auxiliary Services Revenue

Auxiliary services exist to furnish goods or services to students, faculty, staff, or incidentally to the general public, and charges a fee directly related to, although not necessarily equal to, the cost of the goods or

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services. The distinguishing characteristics of auxiliary services is that they are managed as an essentially self-supporting activity.

Auxiliary services revenue includes revenues from contracts with customers to provide student housing and dining facilities, ticket sales for athletic and community events, and other miscellaneous activities.

With the exception of a small commuter student population, all undergraduate students live in University-sponsored housing. Payments for these services are due approximately one week prior to the start of the academic term. Performance obligations for housing and dining services are recognized ratably as services are rendered. For ticket sales and other miscellaneous items, revenue is recognized as the event occurs.

Sponsored Awards

The University receives sponsored program funding from various governmental and corporate sources. The funding may represent a reciprocal transaction in exchange for an equivalent benefit in return, or it may be a nonreciprocal transaction (conditional contribution) in which the resources provided are for the benefit of the University, the funding organization, or the public at large.

The University has elected the simultaneous release option for conditional contributions that are subject to purpose restrictions. Under this option, net assets without donor restrictions will include the donor-restricted contributions for which the purpose restrictions are met in the same reporting period as the revenue is recognized.

In the years ended June 30, 2025 and 2024, sponsored programs revenue earned from governmental sources totaled \$15,906,858 and \$19,518,770, respectively. Indirect costs recovered on federally sponsored programs are generally based on predetermined reimbursement rates, which are stated as a percentage and allocated based on the modified total direct costs incurred. The University negotiates this federal indirect rate with its cognizant federal agency. Indirect costs recovered on all other grants and contracts are based on rates negotiated with the respective sponsors. Funds received for sponsored research activity are subject to audit. Based upon information currently available, management believes that any liability resulting from such audits will not materially affect the financial position or operations of the University.

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Accounts receivable consisted of the following at June 30:

| | <u>2025</u> | <u>2024</u> |
|---|----------------------|-------------------|
| Student receivable | \$ 4,855,776 | 4,907,271 |
| Less allowance for bad debt | <u>(927,174)</u> | <u>(916,689)</u> |
| Student receivable, net | <u>3,928,602</u> | <u>3,990,582</u> |
| Research contracts and grants receivable | 8,695,935 | 10,159,774 |
| Less allowance for bad debt | <u>(1,038,451)</u> | <u>(531,303)</u> |
| Research contracts and grants receivable, net | 7,657,484 | 9,628,471 |
| Other receivables | <u>5,598,768</u> | <u>5,031,565</u> |
| Total receivables, net | <u>\$ 17,184,854</u> | <u>18,650,618</u> |

Pledges receivable, net, consisted of the following at June 30:

| | <u>2025</u> | <u>2024</u> |
|--|---------------------|--------------------|
| Payments anticipated to be received: | | |
| In less than one year | \$ 2,235,159 | 2,868,037 |
| In one to five years | 3,094,983 | 3,633,150 |
| In greater than five years | <u>15,000</u> | <u>20,000</u> |
| Gross receivable | 5,345,142 | 6,521,187 |
| Less present value discount and allowance for doubtful receivables | <u>(856,102)</u> | <u>(1,014,961)</u> |
| Net pledges receivable | <u>\$ 4,489,040</u> | <u>5,506,226</u> |

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(7) Property and Equipment

Property and equipment consisted of the following at June 30:

| | 2025 | 2024 |
|-------------------------------|----------------|---------------|
| Buildings and grounds | \$ 348,686,196 | 353,134,926 |
| Equipment | 48,387,370 | 50,429,470 |
| Construction in progress | 3,234,532 | 2,680,242 |
| Total property and equipment | 400,308,098 | 406,244,638 |
| Less accumulated depreciation | (209,226,182) | (203,314,983) |
| | \$ 191,081,916 | 202,929,655 |

Construction in progress is comprised of projects started but not completed at June 30. The estimated costs to complete these projects, most of which represent costs to be incurred under contracts with vendors, are approximately \$396,000. These projects consist of site work, academic space renovations, townhouse exterior updates, project design costs and others.

Depreciation expense was \$10,619,628 and \$10,630,808 for the years ended June 30, 2025 and 2024, respectively.

In June 2025, the University entered into a lease-purchase arrangement for its Capital Region Campus. The expected proceeds under this agreement are less than the carrying value of the facility and a resulting impairment of approximately \$2,200,000 was recognized and presented as part of Other changes and reclassifications for the year ended June 30, 2025.

(8) Leases

On February 28, 2020, Clarkson University entered into a 65-year lease agreement with The Quarry Potsdam, LLC, whereby The Quarry Potsdam, LLC will lease from Clarkson University one of its buildings located in downtown Potsdam, known as Old Snell Hall, comprising a total of 88,000 square feet. Under the terms of the lease agreement, The Quarry Potsdam, LLC will pay Clarkson University an annual nominal rent for this space, as well as renovate the facility by converting a majority of the space into affordable housing to rent to residents of the Potsdam community.

In December 2021, the University began to lease back from The Quarry Potsdam, LLC approximately 22,000 square feet that includes a community theatre space, along with space to be utilized by the University's Shipley Center and future incubator endeavors. Under the terms of this operating lease, the University is obligated for an initial fifteen-year term expiring in 2036 with options to extend the lease up to the full 65 years of the master lease, unless cancelled by either party.

The lease has been classified as an operating lease and is included in the data presented below. Because the University is not reasonably certain to exercise these renewal options, the options are not considered in determining the lease term, and associated potential option payments are excluded from lease payments.

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During 2024 fiscal year, the University engaged with Enterprise Fleet Management as part of a long term plan to lease all University vehicles. As of June 30, 2025, the University has leased 30 vehicles. These leases were evaluated and have been classified as finance leases.

Right-of-use assets represent the University's right to use an underlying asset for the lease term, if greater than twelve months. Lease obligations represent the University's liability to make lease payments arising from the lease. Operating and finance lease right-of-use assets and related obligations are recognized at commencement date based on the present value of lease payments over the lease term discounted using an appropriate incremental borrowing rate. The incremental borrowing rate is based on the information available at commencement date in determining the present value of lease payments. The value of an option to extend or terminate a lease is reflected to the extent it is reasonably certain management will exercise that option. Lease expense for lease payments is recognized on a straight-line basis over the lease term.

| | 2025 | 2024 |
|---|-------------|-------------|
| Lease cost: | | |
| Amortization of right-of-use assets – operating | \$ 45,146 | 51,892 |
| Operating lease expense | 45,427 | 47,317 |
| Total operating lease expense | \$ 90,573 | 99,209 |
| Amortization of right-of-use assets – finance | \$ 285,309 | 207,104 |
| Finance lease expense | 37,794 | 35,510 |
| Total finance lease expense | \$ 323,103 | 242,614 |

Lease terms and discount rates follow:

| | 2025 | 2024 |
|--|-------------|-------------|
| Weighted average remaining lease term (years): | | |
| Operating lease | 11.4 years | 12.4 years |
| Finance lease | 2.81 years | 2.9 years |
| Weighted average discount rate: | | |
| Operating lease | 5.00 % | 5.00 % |
| Finance lease | 4.80 | 5.26 |

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The approximate future minimum lease payments under operating and finance leases as of June 30, 2025 are as follows:

| | Operating lease | Finance lease |
|------------------------------|----------------------------|--------------------------|
| 2026 | \$ 92,384 | 399,888 |
| 2027 | 94,232 | 333,089 |
| 2028 | 96,117 | 168,925 |
| 2029 | 98,039 | 78,735 |
| 2030 | 100,000 | — |
| Thereafter | 690,738 | — |
| Net present value adjustment | <u>(286,049)</u> | <u>(62,835)</u> |
| Total lease liabilities | <u>\$ 885,461</u> | <u>917,802</u> |

(9) Long-Term Debt

Outstanding debt consisted of the following at June 30:

| | 2025 | 2024 |
|---|----------------------|--------------------|
| Clarkson University: | | |
| St. Lawrence County Industrial Development Authority (IDA): | | |
| St. Lawrence County IDA Bonds – 2012B (a) | \$ 3,000,000 | 3,000,000 |
| St. Lawrence County IDA Bonds – 2017 (b) | 23,435,000 | 25,005,000 |
| St. Lawrence County IDA Bonds – 2021A (c) | 10,730,000 | 10,730,000 |
| St. Lawrence County IDA Bonds – 2021B (d) | 14,875,000 | 14,875,000 |
| St. Lawrence County IDA Bonds – 2021C (e) | 9,065,000 | 9,480,000 |
| City of Schenectady IDA Bonds – 2008A (f) | 3,385,000 | 3,585,000 |
| M&T Loan (g) | <u>750,000</u> | <u>833,333</u> |
| Total outstanding principal | 65,240,000 | 67,508,333 |
| Bond premiums | 8,172,326 | 8,706,024 |
| Bond issuance costs | <u>(1,155,664)</u> | <u>(1,249,520)</u> |
| Total long-term debt | <u>\$ 72,256,662</u> | <u>74,964,837</u> |

- (a) The 2012B IDA bonds were issued for dormitory upgrades and had an initial coupon interest at a rate 2.50% until March 1, 2016, increasing to an estimated coupon of 3.36% to March 1, 2020 and then decreasing to an estimated coupon of 1.55% until March 1, 2025. The bond was subject to a mandatory purchase clause effective March 1, 2025, the remarketing was successfully closed on March 3, 2025 with a rate of 4.6% to March 1, 2030. The principal payment of \$3,000,000 is due September 2042.

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- (b) The 2017 bonds bear interest at rates ranging from 3.25% to 5.00% and require annual principal payments beginning in September 2020 through September 2047. The bonds are tax-exempt and were issued at a premium of approximately \$3,528,000 and included an underwriter's discount and issuance costs of approximately \$151,000 and \$456,000, respectively. These bonds were issued to complete approximately \$10,500,000 of facilities upgrades and defease approximately \$20,000,000 of prior debt.
- (c) The 2021A IDA bonds were issued to restructure approximately \$13,000,000 of prior debt. They bear a 5.00% interest rate and require annual principal and interest payment from September 2030 through 2041. These bonds are tax-exempt and were issued at a premium of approximately \$3,323,000.
- (d) The 2021B IDA bonds were issued to restructure approximately \$18,160,000 of prior debt. They bear a 5.00% interest rate and require annual principal and interest payment from September 2029 through 2041. These bonds are tax-exempt and were issued at a premium of approximately \$4,000,000.
- (e) The 2021C IDA bonds are taxable bonds issued to increase the University's operating liquidity by approximately \$10,000,000. The bonds bear interest rates ranging from 1% to 3.75%. They require annual principal payments from June 2023 through June 2042.
- (f) The City of Schenectady IDA bonds are Letter of Credit Secured Bonds issued through M&T Bank, under Variable Rate Demand Civic Facility Revenue Bonds. The bonds were issued for facility upgrades and are secured by land and building in the City of Schenectady, New York. The bonds are paid in variable increments through September 1, 2037. Interest is variable and approximates 4.0% at June 30, 2024.
- (g) The M&T bank loan, originally for \$1,250,000 was used to purchase and renovate property on Maple Street in Potsdam for use by the University facilities department. Fixed monthly principal payments of \$20,833 are required from August 2019 through February 2029. Required monthly interest payments at a fixed rate of 3.37% began in June 2019.

At June 30, 2025, the aggregate amounts of principal and sinking-fund requirements for long-term debt over the next five fiscal years and thereafter are as follows:

| | Amount |
|--------------|---------------|
| Fiscal year: | |
| 2026 | \$ 2,358,334 |
| 2027 | 2,453,333 |
| 2028 | 2,553,333 |
| 2029 | 3,075,000 |
| 2030 | 2,730,000 |
| Thereafter | 52,070,000 |
| | \$ 65,240,000 |

The St. Lawrence County IDA bond agreements include provisions requiring the maintenance of a minimum annual debt service coverage ratio. As of June 30, 2025 and 2024, the University is in

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Notes to Consolidated Financial Statements

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compliance with these provisions. These balances are secured by the operating and nonoperating revenues of the University.

The University has a \$19,000,000 demand line of credit at a bank with a floating interest rate that is 1.5% above the daily Simple SOFR rate adjusting daily with a SOFR floor of 0.25% that was renewed on April 4, 2025 with an expiration date of February 5, 2026. The outstanding balances at June 30, 2025, and 2024 were \$16,000,000 and \$18,000,000, respectively.

The University has a \$2,011,000 revolving line of credit with a bank related to its procurement card and supplier pay program on which there was an outstanding balance of \$511,662 and \$550,366 as of June 30, 2025 and 2024, respectively, included in accounts payable and accrued expenses on the consolidated balance sheets. It is interest free if full payment is received within the monthly billing cycle. The credit line is on an annual automatic renewal.

(10) Functional Expenses

The statement of activities presents expenses by functional classification. The University also summarizes its expenses by natural classification. The University's primary program services are academic instruction and research. Expenses reported as academic support, student services, institutional support and housing, dining and other auxiliary services are incurred to support these primary program activities.

Operation and maintenance of plant and depreciation expense for land improvements and buildings are allocated based on square footage. Depreciation expense for equipment is allocated based on the functional classifications of the departments in which the equipment is located. Interest expense is allocated based on the functional purpose for which the debt proceeds were used.

Functional expenses for the year ended June 30, 2025 are as follows:

| | <u>Salary and wages</u> | <u>Employee benefits</u> | <u>Supplies, services, other</u> | <u>Depreciation, Amortization</u> | <u>Interest</u> | <u>Operations and maintenance allocation</u> | <u>Operating expenses</u> |
|-------------------------------|-----------------------------|------------------------------|--|---------------------------------------|------------------|--|-------------------------------|
| Instruction | \$ 27,676,198 | 8,184,107 | 6,277,183 | 10,812 | 52,740 | 6,013,075 | 48,214,115 |
| Research | 5,876,154 | 773,713 | 6,433,900 | 537 | — | 3,028,305 | 16,112,609 |
| Academic support | 6,140,450 | 2,061,993 | 2,733,297 | 1,405 | — | 1,472,954 | 12,410,099 |
| Student services funds | 8,252,397 | 2,605,044 | 6,482,664 | 15,098 | 482,252 | 3,026,399 | 20,863,855 |
| Institutional support | 8,918,721 | 2,297,560 | 7,950,096 | 83,464 | 1,188,675 | 2,039,637 | 22,478,151 |
| Housing, dining and auxiliary | 673,727 | 205,139 | 7,776,126 | 3,834 | 1,027,814 | 7,049,323 | 16,735,964 |
| Operations and maintenance | 3,727,770 | 1,168,067 | 7,008,036 | 10,584,878 | 140,942 | (22,629,693) | — |
| 2025 Totals | <u>\$ 61,265,417</u> | <u>17,295,623</u> | <u>44,661,302</u> | <u>10,700,028</u> | <u>2,892,423</u> | <u>—</u> | <u>136,814,793</u> |

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Functional expenses for the year ended June 30, 2024 are as follows:

| | Salary and wages | Employee benefits | Supplies, services, other | Depreciation, Amortization | Interest | Operations and maintenance allocation | Operating expenses |
|-------------------------------|---------------------|----------------------|---------------------------------|-------------------------------|-----------|--|-----------------------|
| Instruction | \$ 31,722,174 | 10,113,986 | 6,863,414 | 7,402 | 590,111 | 6,694,467 | 55,991,554 |
| Research | 6,266,375 | 755,152 | 4,743,231 | 3,728 | 111,997 | 3,370,964 | 15,251,447 |
| Academic support | 7,094,760 | 2,369,904 | 3,324,113 | 8,426 | 97,119 | 1,639,621 | 14,533,943 |
| Student services funds | 8,340,392 | 2,661,677 | 7,193,986 | 19,214 | 400,537 | 3,368,843 | 21,984,649 |
| Institutional support | 8,021,409 | 2,743,615 | 7,796,115 | 4,515 | 1,334,355 | 2,270,426 | 22,170,435 |
| Housing, dining and auxiliary | 626,984 | 175,479 | 7,591,803 | 3,993 | 558,485 | 7,846,969 | 16,803,713 |
| Operations and maintenance | 4,349,647 | 1,428,677 | 8,589,263 | 10,583,530 | 240,173 | (25,191,290) | — |
| 2024 Totals | \$ 66,421,741 | 20,248,490 | 46,101,925 | 10,630,808 | 3,332,777 | — | 146,735,741 |

(11) Postretirement Benefits

The University provides certain health care and sick leave benefits for retired employees. The University's employees may become eligible for those benefits if they reach retirement age while working for the University and meet certain minimum service requirements. The following table sets forth the status of the plan, which is unfunded, as of June 30:

| | 2025 | 2024 |
|--|----------------|-------------|
| Change in benefit obligation: | | |
| Benefit obligation at beginning of year | \$ 3,724,328 | 4,138,884 |
| Service cost | 39,943 | 58,052 |
| Interest cost | 189,852 | 196,122 |
| Plan participants' contributions | 289,410 | 323,763 |
| Actuarial gain | — | (392,658) |
| Benefits paid | (621,766) | (645,609) |
| Medicare Part D subsidy | 36,260 | 45,774 |
| Benefit obligation at end of year | 3,658,027 | 3,724,328 |
| Change in plan assets: | | |
| Fair value of plan assets at beginning of year | — | — |
| Employer contributions | 296,096 | 276,072 |
| Plan participants' contributions | 289,410 | 323,763 |
| Benefits paid | (621,766) | (645,609) |
| Medicare Part D subsidy | 36,260 | 45,774 |
| Fair value of plan assets at end of year | — | — |
| Funded status at end of year | \$ (3,658,027) | (3,724,328) |

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| | 2025 | 2024 |
|--|-------------|-------------|
| Components of adjustments other than service costs: | | |
| Interest cost | \$ 269,735 | 196,122 |
| Actuarial gains, net | — | (392,657) |
| Postretirement related adjustments other than service costs | \$ 269,735 | (196,535) |

| | 2025 | 2024 |
|-----------------------------|-------------|-------------|
| Discount rates: | | |
| Year end benefit obligation | 5.25 % | 5.25 % |
| Net periodic benefit cost | 5.25 | 4.90 |

| | 2025 | 2024 |
|--|----------------|-------------|
| Components of net periodic benefit cost: | | |
| Service cost | \$ 39,941 | 58,052 |
| Interest cost | 189,852 | 196,122 |
| Amortization of net gain | (1,071,694) | (1,024,994) |
| Amortization of prior service credit | (1,210,583) | (1,210,583) |
| Net periodic benefit | \$ (2,052,484) | (1,981,403) |

Estimated Future Benefit Payments

The following estimated benefit payments, net of plan participant contributions are expected:

| | Estimated benefit payments |
|-----------|---|
| 2026 | \$ 298,746 |
| 2027 | 282,165 |
| 2028 | 281,771 |
| 2029 | 285,693 |
| 2030 | 287,665 |
| 2031–2035 | 1,397,651 |

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For measurement purposes, 6.75% and a 3.5% annual rate of increase in the per capita cost of covered health care and dental benefits, respectively, was assumed as of June 30, 2025. The health care rate was assumed to decrease for 2026 and then continue to decrease each year through 2034 to 4.5% and remain at that level thereafter while the dental rate trend remains constant for all years.

(12) Commitments and Contingencies

The University is subject to various claims and lawsuits arising during the normal course of business. In management's opinion, the resolution of these matters will not have a significant adverse effect on the University's financial position, operations, or cash flows.

The University partially retains the risk for medical insurance. The University carries stop/loss insurance that covers medical and prescription drug claims that exceed the annual aggregate attachment point of approximately \$11,042,628 and \$10,430,253 in 2025 and 2024, respectively. The attachment point for any individual claim is \$175,000. The University's estimated liability for its retained risk under these policies amounted to approximately \$785,381 and \$794,503 as of June 30, 2025 and 2024, respectively, and is recorded within other liabilities on the consolidated balance sheets.

(13) Related-Party Transactions

Senior management and trustees may, from time to time, be associated either directly or indirectly with companies doing business with the University. The University has a written conflict of interest policy that requires annual reporting by each trustee, member of senior management and key employees. These reports are reviewed by the Audit Committee of the University's Board of Trustees and should such relationships exist, measures are taken to address the conflict based on terms that are fair and reasonable to and in the best interest of the University.

(14) Subsequent Events

The University has evaluated subsequent events through January 30, 2026, the date on which the consolidated financial statements were issued.

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(15) Related Parties, including disclosures required by the U.S. Department of Education

Senior management and trustees may, from time to time, be associated either directly or indirectly with companies doing business with the University. The University has a written conflict of interest policy that requires annual reporting by each trustee, member of senior management and key employees. These reports are reviewed by the Audit Committee of the University's Board of Trustees and should such relationships exist, measures are taken to address the conflict based on terms that are fair and reasonable to and in the best interest of the University.

Pursuant to Title 34 CFR 668.23(d)(1), institutions must provide the U.S. Department of Education (ED) a detailed description of all related parties and transactions based on the definition of a related entity set forth in Financial Accounting Standards Board Accounting Standards Codification Topic 850, *Related Party Disclosures* (ASC 850). Consistent with ASC 850, compensation arrangements, expense allowances, and similar items in the ordinary course of business are not disclosed.

The detailed related party information presented below as of and for the year ended June 30, 2025, is presented for purposes of additional analysis by ED and is not a required part of the University's basic financial statements. Consistent with institutional and federal data security standards to protect personally identifiable information, titles and relationship descriptions have been provided in lieu of names of individuals and their immediate families.

| Related Party Name | Location | Nature of Transaction | Asset/ (Liability) | Net Revenue/ (Expense) | Cash Activity |
|--------------------|-------------|-----------------------|--------------------|------------------------|---------------|
| Board Member 001 | Potsdam, NY | Contribution activity | \$ — | \$ 40,000 | \$ 40,000 |
| Board Member 002 | Potsdam, NY | Contribution activity | 835,198 | 569,596 | 569,596 * |
| Board Member 003 | Potsdam, NY | Contribution activity | — | 10,000 | 10,000 |
| Board Member 004 | Potsdam, NY | Contribution activity | — | 37,500 | 37,500 |
| Board Member 005 | Potsdam, NY | Contribution activity | 1,150,000 | 615,000 | 615,000 |
| Board Member 005 | Potsdam, NY | Contribution activity | — | 6,000 | 6,000 |
| Board Member 007 | Potsdam, NY | Contribution activity | — | 43,949 | 43,949 * |
| Board Member 008 | Potsdam, NY | Contribution activity | — | 26,000 | 26,000 |
| Board Member 009 | Potsdam, NY | Contribution activity | 163,912 | 56,303 | 56,303 * |
| Board Member 010 | Potsdam, NY | Contribution activity | — | 35,000 | 35,000 |
| Board Member 011 | Potsdam, NY | Contribution activity | — | 35,000 | 35,000 |
| Board Member 012 | Potsdam, NY | Contribution activity | 75,000 | 207,008 | 207,008 |
| Board Member 013 | Potsdam, NY | Contribution activity | — | 5,800 | 5,800 |
| Board Member 014 | Potsdam, NY | Contribution activity | — | 55,000 | 55,000 |
| Board Member 015 | Potsdam, NY | Contribution activity | — | 5,000 | 5,000 |
| Board Member 016 | Potsdam, NY | Contribution activity | — | 40,000 | 40,000 |
| Board Member 017 | Potsdam, NY | Contribution activity | — | 401,000 | 401,000 |
| Board Member 018 | Potsdam, NY | Contribution activity | 12,500 | 56,500 | 56,500 |
| Board Member 019 | Potsdam, NY | Contribution activity | — | 26,000 | 26,000 |
| Board Member 020 | Potsdam, NY | Contribution activity | — | 100 | 100 |
| Board Member 021 | Potsdam, NY | Contribution activity | — | 100,000 | 100,000 |
| Board Member 022 | Potsdam, NY | Contribution activity | 25,000 | 23,000 | 23,000 |
| Board Member 023 | Potsdam, NY | Contribution activity | — | 67,000 | 67,000 |
| Board Member 024 | Potsdam, NY | Contribution activity | — | 15,000 | 15,000 |
| Board Member 025 | Potsdam, NY | Contribution activity | — | 35,000 | 35,000 |
| Board Member 026 | Potsdam, NY | Contribution activity | 40,000 | 36,000 | 36,000 |
| Senior Officer 001 | Potsdam, NY | Contribution activity | — | 250 | 250 |
| Senior Officer 002 | Potsdam, NY | Contribution activity | — | 200 | 200 |

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| Related Party Name | Location | Nature of Transaction | Asset/ (Liability) | Net Revenue/ (Expense) | Cash Activity |
|--|-------------|-----------------------|--------------------|------------------------|---------------|
| Senior Officer 003 | Potsdam, NY | Contribution activity | \$ 2,115 | \$ 5,600 | \$ 5,600 |
| Senior Officer 004 | Potsdam, NY | Contribution activity | — | 250 | 250 |
| Senior Officer 005 | Potsdam, NY | Contribution activity | 300 | 225 | 225 |
| Senior Officer 006 | Potsdam, NY | Contribution activity | — | 300 | 300 |
| Senior Officer 007 | Potsdam, NY | Contribution activity | 375 | 905 | 905 |
| Senior Officer 008 | Potsdam, NY | Contribution activity | 985 | 1,350 | 1,350 |
| Senior Officer 009 | Potsdam, NY | Contribution activity | — | 750 | 750 |
| Senior Officer 010 | Potsdam, NY | Contribution activity | — | 100 | 100 |
| Immediate Family Member of Board Member 01 | Potsdam, NY | Contribution activity | — | 60,000 | 60,000 |
| Immediate Family Member of Board Member 02 | Potsdam, NY | Contribution activity | — | 26,000 | 26,000 |
| Immediate Family Member of Board Member 03 | Potsdam, NY | Contribution activity | — | 1,200 | 1,200 |
| Immediate Family Member of Board Member 04 | Potsdam, NY | Contribution activity | — | 100 | 100 |
| Immediate Family Member of Board Member 05 | Potsdam, NY | Contribution activity | — | 100 | 100 |
| Immediate Family Member of Board Member 05 | Potsdam, NY | Stipend | — | (15,000) | (15,000) |
| Immediate Family Member of Board Member 06 | Potsdam, NY | Contribution activity | — | 500 | 500 |
| Postretirement benefit plan | | | See note 11 | | |

*Some or all of the contribution made by the Related Party was made in securities that were subsequently sold by the University.

(16) Financial Responsibility Standards

The University participates in federal Title IV student financial assistance programs, which require it to meet standards of financial responsibility based on criteria determined by ED as set forth in 34 CFR 668.171. The criteria for private institutions include the annual calculation by ED of a financial responsibility composite score, as further outlined in 34 CFR 668.172, using audited financial statements submitted through ED's eZ-Audit system. The composite score has been and will continue to be based on three ratios: Primary Reserve, Equity, and Net Income. Inputs to these ratios as of and for the year ended June 30, 2025 are bolded below and include (a) elements directly from the accompanying financial statements and related notes to the financial statements, as well as (b) certain other financial data. Additional information, which is not bolded below, has also been presented to facilitate understanding and reconciliation of such data elements to the accompanying financial statements and other notes.

| Required input per standards | Ratio(s) uses | Input or reconciling amount | Related financial statement or footnote amount |
|---|------------------------|-----------------------------|--|
| (a) Property, plant and equipment, net – pre-implementation: | Primary reserve | \$ 145,236,389 | |
| Property, plant and equipment, net – post-implementation | | | |
| without outstanding debt for original purchase | N/A | 42,610,995 | |
| Construction in progress–post-implementation | N/A | 3,234,532 | |
| Subtotal property, plant and equipment, net, post-implementation | Primary reserve | 45,845,527 | |
| Total property, plant and equipment, net (note 7) | | | \$ <u>191,081,916</u> |

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Notes to Consolidated Financial Statements
June 30, 2025 and 2024

| <u>Required input per standards</u> | <u>Ratio(s) uses</u> | <u>Input or reconciling amount</u> | <u>Related financial statement or footnote amount</u> |
|---|-------------------------|--|---|
| (b) Annuity and life income funds with donor restrictions: | | | |
| Annuity and life income funds restricted in perpetuity | N/A | \$ 1,907,782 | |
| Annuity and life income funds with donor restrictions-not restricted in perpetuity | Primary reserve | <u>3,909,731</u> | |
| Total annuity and life income funds with donor restrictions (note 5) | | | \$ <u><u>5,817,513</u></u> |
| (c) Pre-implementation long-term debt | | | |
| Post-Implementation long-term debt with qualifying P,P&E | Primary reserve | \$ 32,202,722 | |
| Post-Implementation long-term debt with qualifying P,P&E | Primary reserve | <u>13,226,141</u> | |
| Post-Implementation long-term debt without qualifying P,P&E | N/A | <u>26,827,799</u> | |
| Total long-term debt (note 9) | | | \$ <u><u>72,256,662</u></u> |
| (d) Total expenses and losses without donor restrictions: | | | |
| Total operating expenses (statement of activities) | N/A | \$ 136,814,793 | |
| Other nonoperating expense | N/A | <u>5,833,142</u> | |
| Total expenses and losses without donor restrictions | Primary reserve | \$ <u>142,647,935</u> | |
| (e) Total revenues and gains without donor restrictions: | | | |
| Total operating revenues (statement of activities) | N/A | \$ 131,740,950 | |
| Non-operating activities without donor restrictions (statement of activities): | | | |
| Endowment investment return | N/A | 4,149,331 | |
| Endowment return distributed for operations | N/A | (4,034,915) | |
| State grants and contributions for long-term investment | N/A | 760,000 | |
| Net assets released from restrictions-capital | N/A | 440,141 | |
| Miscellaneous revenue | N/A | <u>17,101</u> | |
| Total revenues and gains without donor restrictions | Net income ratio | \$ <u>133,072,608</u> | |

CLARKSON UNIVERSITY

Supplementary Schedule of Financial Responsibility Data

June 30, 2025

| Data element | Source of data element in financial statements or related notes to the financial statements | Amount used as ratio input |
|--|--|---------------------------------------|
| Primary reserve ratio: | | |
| <i>Numerator</i> : expendable net assets: | | |
| Net assets without donor restrictions | Balance Sheet | \$ 112,925,966 |
| Net assets with donor restrictions | Balance Sheet | 217,524,025 |
| Property, plant and equipment, net – pre-implementation | Note 16 (a) | 145,236,389 |
| Property, plant and equipment, net – post-implementation | Note 16 (a) | 45,845,527 |
| Lease right of use assets- post-implementation | Balance Sheet | 1,754,343 |
| Long-term debt-Pre-implementation with qualifying PP&E | Note 16 (c) | 32,202,722 |
| Long-term debt-Post-implementation without qualifying PP&E | Note 16 (c) | 26,827,799 |
| Lease obligation-post-implementation | Balance Sheet | 1,803,263 |
| Post-employment and pension liabilities | Balance Sheet | 3,658,027 |
| Annuity and life income funds with donor restrictions | Note 16 (b) | 5,817,513 |
| Net assets with donor restrictions: restricted in perpetuity | Note 5 | 152,621,027 |
| <i>Denominator</i> : total expenses and losses without donor restrictions: | | |
| Total expenses and losses without donor restrictions | Note 16 (d) | 142,647,935 |
| Equity ratio: | | |
| <i>Numerator</i> : modified net assets: | | |
| Net assets without donor restrictions | Balance Sheet | \$ 112,925,966 |
| Net assets with donor restrictions | Balance Sheet | 217,524,025 |
| <i>Denominator</i> : modified assets: | | |
| Total assets | Balance Sheet | 454,654,755 |
| Net income ratio: | | |
| <i>Numerator</i> : change in net assets without donor restrictions: | | |
| Change in net assets without donor restrictions | Statement of Activities | \$ (9,575,327) |
| <i>Denominator</i> : total revenue and gains without donor restrictions: | | |
| Total revenues and gains without donor restrictions | Note 16 (e) | 133,072,608 |

See accompanying independent auditors' report.

CLARKSON UNIVERSITY
Schedule of Expenditures of Federal Awards
Year ended June 30, 2025

| Federal Grantor/Pass-Through Grantor/Program or Cluster Title | Direct award or pass-through entity identifying number | Federal Assistance Listing number | Passed through to subrecipients | Federal expenditures |
|--|--|--|--|-------------------------|
| U.S. National Aeronautics and Space Administration: | | | | |
| Pennsylvania State University | S006526-NASA | 43.001 | \$ — | 2,466 |
| Smithsonian Astrophysical Observatory | GO4-25003X | 43.001 | — | 27,843 |
| Space Telescopic Science Institute | HST-GO-17574.001-A | 43.001 | — | 4,397 |
| Subtotal of 43.001 | | | — | 34,706 |
| Cornell University | 90830-20364 | 43.008 | — | 10,062 |
| NASA | 80NSSC22M0078 | 43.012 | — | 7,075 |
| Total U.S. National Aeronautics and Space Administration | | | — | 51,843 |
| U.S. Department of Agriculture: | | | | |
| Adirondack Action | MOU 23-02 | 10.200 | — | 891 |
| Agriculture and Food Research Initiative | 2023-67021-39750 | 10.310 | — | 123,708 |
| Agriculture and Food Research Initiative | 2023-67024-38986 | 10.310 | 65,754 | 174,264 |
| Colby College | 2021-NIFA-CRS-02 | 10.310 | 69,215 | 350,745 |
| Subtotal of 10.310 | | | 134,969 | 649,608 |
| Northern Border Regional USDA | NBRC23GUSDA06 Direct | 10.351 10.351 | — 20,293 | 283,197 42,111 |
| St Lawrence Health | RA 23-04 | 10.516 | — | 54,069 |
| Syracuse University | 33249-06414-S01 | 10.069 | — | 3,609 |
| Total U.S. Department of Agriculture | | | 155,262 | 1,032,594 |
| U.S. Department of Defense: | | | | |
| Department of the Air Force: | | | | |
| University of Texas at Austin | ER21-B2-5229 | 12.114 | — | 31,188 |
| University of Texas at Austin | UTAUS-SUB00000411 | 12.114 | — | 50,846 |
| Dept of Homeland Security SERDP | Direct Direct | 12.114 12.114 | — 4,111 | 25,843 126,855 |
| Subtotal of 12.114 | | | 4,111 | 234,732 |
| University of Texas at Dallas SERDP | 24,012,236 Direct | 12.615 12.615 | — 78,760 | 268 594,474 |
| Subtotal of 12.615 | | | 78,760 | 594,742 |
| Dartmouth College Air Force Office of Scientific Research | R1717 Direct | 12.910 12.800 | — — | 15,762 103,337 |
| Subtotal of Department of the Air Force | | | 82,871 | 948,573 |
| U.S. Department of the Navy: | | | | |
| Basic and Applied Scientific Research | Direct | 12.300 | — | 267,671 |
| Florida State University | R000003044 | 12.300 | — | 4,109 |
| Florida State University | R000003044 CORE | 12.300 | — | 50,775 |
| Subtotal of 12.300 | | | — | 322,555 |
| U.S. Army Material Command: | | | | |
| Basic Scientific Research | Direct | 12.431 | — | 135,304 |
| Total U.S. Department of Defense | | | 82,871 | 1,406,432 |
| U.S. Department of Energy: | | | | |
| Bigelow Lab for Ocean Sciences | BLOS-20-005 | 81.135 | — | 20,418 |
| TIRAD National Security | C4577 | 81.036 | — | 23,138 |
| Dept of Energy | Direct | 81.049 | — | 105,734 |
| Dept of Energy | Direct | 81.089 | 121,798 | 210,634 |
| Dept of Energy | Direct | 81.086 | — | 158,019 |
| Lawrence Berkley National Lab | 7731970 | 81.086 | — | 91,205 |
| Subtotal of 81.086 | | | — | 249,224 |
| NYSERDA | 192899-132 | 81.087 | 173,876 | 334,034 |
| Rutgers University | 192900-133 | 81.087 | — | 71,286 |
| Florida International University | 000937 | 81.087 | — | 1,217 |
| Subtotal of 81.087 | | | 173,876 | 406,537 |
| Dept of Energy | 10935 | 81.117 | — | 66,729 |
| Univ of California at Berkley | 7654590 | 81.117 | — | 190,733 |
| Subtotal of 81.117 | | | — | 257,462 |
| Total U.S. Department of Energy | | | 295,674 | 1,273,147 |
| U.S. Department of Health and Human Services: | | | | |
| National Institutes of Health: | | | | |
| NIH | Direct | 93.853 | — | 19,934 |
| NIH | Direct | 93.394 | — | 3,926 |
| NIH | Direct | 93.286 | — | 178,899 |
| Wakeforest University Health Science | 997-55811085039206-11000000215 | 93.273 | — | 127,540 |
| Stanford University | 63314161-153996 | 93.865 | — | 20,175 |
| Windward Island Research & Education | CREI2020Clarkson | 93.989 | — | 19,563 |
| Massachusetts General Hospital | 230317 | 93.173 | — | 22,078 |
| NIH | Direct | 93.859 | — | 1,178,875 |
| Total U.S. Department of Health and Human Services | | | — | 1,570,990 |

CLARKSON UNIVERSITY
Schedule of Expenditures of Federal Awards
Year ended June 30, 2025

| Federal Grantor/Pass-Through Grantor/Program or Cluster Title | Direct award or pass-through entity identifying number | Federal Assistance Listing number | Passed through to subrecipients | Federal expenditures |
|--|--|--|--|-------------------------|
| U.S. Department of Commerce | | | | |
| NOAA | Direct | 11.431 | \$ — | 218,791 |
| Dartmouth College | R1634 | 11.417 | — | 10,585 |
| National Inst of Standards & Tech | Direct | 11.617 | — | 200,996 |
| Total U.S. Department of Commerce | | | — | 430,372 |
| U.S. Environmental Protection Agency: | | | | |
| Office of Water: | | | | |
| St. Regis Mohawk Tribe | SRMT 23-21 | 66.034 | — | 5,837 |
| Great Lakes Program - GLFMSP 2021 | Direct | 66.469 | 196,626 | 1,025,375 |
| EPA | Direct | 66.509 | 35,739 | 163,456 |
| EPA | Direct | 66.516 | — | 11,834 |
| Total U.S. Environmental Protection Agency | | | 232,365 | 1,206,502 |
| Federal Bureau of Investigation | | | | |
| West Virginia University | 09-097YYYY-CU | 16.301 | — | 92,954 |
| Total Federal Bureau of Investigation | | | — | 92,954 |
| U.S. Department of Homeland Security: | | | | |
| Dept of Homeland Security | Direct | 97.077 | — | 5,255 |
| Total U.S. Department of Homeland Security | | | — | 5,255 |
| U.S. Department of Interior | | | | |
| Department of the Interior | Direct | 15.506 | 40,415 | 88,556 |
| US Geological Survey - Natural Resource Stewardship | Direct | 15.944 | 22,501 | 125,078 |
| Total U.S. Department of Interior | | | 62,916 | 213,634 |
| National Science Foundation: | | | | |
| Engineering Grants | Direct | 47.041 | — | 1,437,146 |
| City University of NY | CM00011991 | 47.041 | — | 69,449 |
| Subtotal of 47.041 | | | — | 1,506,595 |
| Mathematical and Physical Sciences | Direct | 47.049 | — | 230,535 |
| Geosciences | Direct | 47.050 | — | 104,225 |
| Computer and Information Science and Engineering | Direct | 47.070 | 85,321 | 667,858 |
| Biological Sciences | Direct | 47.074 | — | 153,124 |
| Education and Human Resources | Direct | 47.076 | 46,033 | 104,544 |
| The Concord Consortium | DRL-1742083 | 47.076 | — | 89,444 |
| Syracuse University | 25914-04742-S03 | 47.076 | — | 36,523 |
| Subtotal of 47.076 | | | 46,033 | 230,511 |
| Total National Science Foundation | | | 131,354 | 2,892,848 |
| Total Research and Development Cluster | | | 960,442 | 10,176,571 |
| U.S. Department of Education: | | | | |
| College for Every Student | MOA 23-03 | 84.116 | — | 2,669 |
| Total U.S. Department of Education | | | — | 2,669 |
| U.S. Department of Education: | | | | |
| Supplemental Educational Opportunity Grant Program | Direct | 84.007 | — | 429,660 |
| Federal Direct Loan Program (note 2) | Direct | 84.268 | — | 20,596,016 |
| Federal Work-Study Program | Direct | 84.033 | — | 512,880 |
| Federal Perkins Loan Cancellations | Direct | 84.037 | — | 2,244 |
| Federal Perkins Loan Program (note 2) | Direct | 84.038 | — | 981,655 |
| Pell Grant Program | Direct | 84.063 | — | 3,019,747 |
| Total Student Financial Assistance Cluster | | | — | 25,542,202 |
| U.S. Department of Education: | | | | |
| CU Student Support Services | Direct | 84.042 | — | 360,213 |
| McNair Program | Direct | 84.217 | — | 275,262 |
| Total TRIO Cluster | | | — | 635,475 |
| Total expenditures of federal awards | | | \$ 960,442 | 36,356,917 |

CLARKSON UNIVERSITY

Notes to Schedule of Expenditures of Federal Awards

Year ended June 30, 2025

(1) Basis of Presentation

The accompanying supplementary schedule of expenditures of federal awards (the Schedule) includes the federal grant transactions of Clarkson University (the University). The Schedule presents only a selected portion of the operations of the University, it is not intended to and does not present the financial position, changes in net assets or cash flows of the University. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Costs Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The Schedule includes the expenditures of the University's two campuses: Clarkson University and Capital Region Campus.

(2) Loan Programs

During the year ended June 30, 2025, there were no loans advanced under the Federal Perkins Loan Program. There was no administrative cost allowance claimed for the year ended June 30, 2025. As of June 30, 2025 and 2024, the Perkins loans receivable balances were \$928,749 and \$981,655, respectively. The University is continuing to service loans under the Perkins programs; however, no new loans were made subsequent to September 30, 2017.

Federally guaranteed loans issued to students of the University during the year ended June 30, 2025 amounted to \$15,552,598, Federally guaranteed loans issued to parents of students of the University under the PLUS Loan Program during the year ended June 30, 2025 amounted to \$5,043,418. The University is responsible only for the performance of certain administrative duties with respect to the programs and, accordingly, balances and transactions relating to them are not included in the University's consolidated financial statements.

(3) Facilities and Administrative Costs

For research and development awards, the University has obtained predetermined facilities and administrative cost rates for fiscal years 2019–2024, which have been reviewed and approved by the U.S. Department of Health and Human Services, the University's federal oversight agency. The base rate for on-campus research is 43.2% for fiscal year 2025. The base rate for off-campus research is 19.0% for fiscal year 2025. Both rates use modified total direct costs as a base.



KPMG LLP
515 Broadway
Albany, NY 12207-2974

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

The Board of Trustees
Clarkson University:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the consolidated financial statements of Clarkson University (the University), which comprise the consolidated statement of financial position as of June 30, 2025, and the related consolidated statements of activities and cash flows for the year then ended, and the related notes to the consolidated financial statements, and have issued our report thereon dated January 30, 2026, except for notes 15 and 16, which are as of March 27, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the consolidated financial statements, we considered the University's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the consolidated financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2025-001 and 2025-002, that we consider to be significant deficiencies.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the University's consolidated financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the consolidated financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



The University's Responses to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the University's responses to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The University's responses were not subjected to the other auditing procedures applied in the audit of the consolidated financial statements and, accordingly, we express no opinion on the responses.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KPMG LLP

Albany, New York

January 30, 2026, except as to notes 15 and 16 which are as of March 27, 2026



KPMG LLP
515 Broadway
Albany, NY 12207-2974

**Independent Auditors' Report on Compliance for the Major Federal Program;
Report on Internal Control Over Compliance; and Report on Supplementary Schedule of
Expenditures of Federal Awards Required by the Uniform Guidance**

The Board of Trustees
Clarkson University:

Report on Compliance for the Major Federal Program

Opinion on the Major Federal Program

We have audited Clarkson University's (the University) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect of the University's major federal program for the year ended June 30, 2025. The University's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the University complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect of its major federal program for the year ended June 30, 2025.

Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the University's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the University's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the University's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS,



Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the University's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the University's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the University's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as item 2025-003. Our opinion on the major federal program is not modified with respect to this matter.

Government Auditing Standards requires the auditor to perform limited procedures on the University's response to the noncompliance finding identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The University is also responsible for preparing a corrective action plan to address each audit finding included in our auditors' report. The University's response and corrective action plan was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response or the corrective action plan.

Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a



combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2025-003 to be a material weakness.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the University's response to the internal control over compliance finding identified in our audit described in the accompanying schedule of findings and questioned costs. The University is also responsible for preparing a corrective action plan to address each audit finding included in our auditors' report. The University's response and corrective action plan were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response or the corrective action plan.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Supplementary Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the consolidated financial statements of the University as of and for the year ended June 30, 2025, and have issued our report thereon dated January 30, 2026, which contained an unmodified opinion on those consolidated financial statements. Our audit was performed for the purpose of forming an opinion on the consolidated financial statements as a whole. The accompanying supplementary schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the consolidated financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the consolidated financial statements. The information has been subjected to the auditing procedures applied in the audit of the consolidated financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the consolidated financial statements or to the consolidated financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary schedule of expenditures of federal awards is fairly stated in all material respects in relation to the consolidated financial statements as a whole.

KPMG LLP

Albany, New York
March 27, 2026

CLARKSON UNIVERSITY
Schedule of Findings and Questioned Costs
Year ended June 30, 2025

(1) Summary of Auditors' Results

- (a) Type of report issued on whether the consolidated financial statements were prepared in accordance with U.S. generally accepted accounting principles: **Unmodified**
- (b) Internal control deficiencies over financial reporting disclosed by the audit of the consolidated financial statements:
 - Material weaknesses: **No**
 - Significant deficiencies: **Yes, Findings 2025-001 and 2025-002**
- (c) Noncompliance material to the financial statements: **No**
- (d) Internal control deficiencies over major programs disclosed by the audit:
 - Material weaknesses: **Yes, Finding 2025-003**
 - Significant deficiencies: **None reported**
- (e) Type of report issued on compliance for the major program: **Unmodified**
- (f) Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?: **Yes, Finding 2025-003**
- (g) Major program:
 - Student Financial Assistance Cluster – various Federal Assistance Listing numbers
- (h) Dollar threshold used to distinguish between Type A and Type B programs: **\$1,089,120**
- (i) Auditee qualified as a low-risk auditee: **No**

(2) Findings Relating to the Financial Statements Reported in Accordance with *Government Auditing Standards*

Finding No.: 2025-001 – Financial Reporting Process

Condition Found

Last year, we identified a material weakness in internal control over financial reporting significantly attributed to the University experiencing turnover in certain members of management that were involved in the financial reporting process during fiscal year 2024. Although improvements have been made, management has continued to experience difficulties in certain aspects involved in the preparation of the consolidated financial statements.

We observed that the University has still not been able to fully implement a robust, systematic and documented process for the preparation of the consolidated financial statements, including reconciliation of amounts and disclosures to supporting documentation. The current process is manual which results in it being time consuming and prone to error. In some cases, management has found it challenging to provide timely, complete and accurate supporting documentation for various balances, including cash flows from investing activities (investments and property, plant, and equipment activities) and balances and

CLARKSON UNIVERSITY

Schedule of Findings and Questioned Costs

Year ended June 30, 2025

disclosures associated with net assets. While improvements have been made by management, the amount of time following up on differences and related questions was still significant and there were several misstatements identified (and, however, determined to be immaterial).

Acknowledging that improvements have been implemented by management, we have still concluded that this deficiency should be brought to the attention of those charged with governance and represents a significant deficiency in internal control over financial reporting.

Recommendation

We recommend that the University continue to formalize the documentation associated with the financial reporting process, including documenting policies and procedures associated with the preparation of the consolidated financial statements. Management should incorporate account analysis and reconciliation in its policies and procedures and include a timely review of all supporting analyses by an experienced member of management. Additionally, the periodic review of account level analysis should occur throughout the year to prevent surprises and issues from delaying the year-end financial reporting process. Staff should be augmented and/or receive training on generally accepted accounting principles and financial reporting requirements of higher education institutions. The University should also attempt to standardize and automate, to the extent possible, certain analyses prepared as part of the financial statement closing process.

Management's Response

The University has taken several steps to address the continuing concerns raised in this audit to continue and advance the structural and systemic improvements to the controls, procedures, and processes of the University. The Controller continues to take a focused and continuous improvement approach toward review of the University's policies and procedures for account analysis and reconciliation; review of internal controls; review of staff responsibilities, correlations, and interdepartmental interaction to identify areas of weakness and opportunity.

In January, 2026, the University incorporated a new role of Financial Reporting Manager whose duties include specific attention to the investing activities (investments and property, plant, and equipment activities), including timely and periodic analysis and reconciliation of all related functions, development of related policies and procedures, and standardization of processes (where the nature of the documentation, recordation, and data availability of various providers have been found to contribute to past issues).

Training sessions with NACUBO are being incorporated into an ongoing basis with extended invitations to other departments to train staff (both within the department and across campus) in areas of GAAP and financial reporting of higher education institutions to establish a consistent foundation of learning and understanding; to create a culture of cooperation; and to facilitate interdepartmental communication and understanding.

The Controller is currently developing an automated tool to facilitate analyses and error-checking in the preparation of the financial statements including cross-ties between statements, footnotes, and support schedules, and targeted the completion of the tool on or before June 30, 2026. He is also investigating various commercially available tools (including e.g., DataSnipper, Mindbridge (AI) and Fieldguide), that are available for implementation to improve the error-checking, sampling, and reasonableness of data in various areas.

CLARKSON UNIVERSITY
Schedule of Findings and Questioned Costs
Year ended June 30, 2025

The Controller, on or before June 30, 2026, will also establish an improved system of review of account reconciliations, financial statements, schedules and footnotes.

Finding No.: 2025 002 – Improper Review Controls Implemented over Cutoff of Expenses Recorded

Condition Found

Through the course of our detailed testing over operating expenses and accounts payable, it was determined that certain controls related to review of invoices to ensure that the expenses were being reported in the proper period were not performed effectively. Without adequate review, prepaid expenses (payments made in advance for goods or services to be received in the future) may not be properly recognized as assets and expensed over the appropriate periods. Similarly, accrued expenses (expenses incurred but not yet paid or recorded) may be omitted from the financial statements, understating liabilities and expenses.

Lack of specific analysis of transactions identified as having a higher risk of being recognized in an incorrect period, such as those subject to annual contracts or those with invoices covering services that bridge year-end and/or invoices received by the University well after the goods or services are received, increases the risk of misstating the statement of activities and related prepaid or accrued amounts at year-end. As part of the current year audit, we identified misstatements related to expenses being recorded in the improper periods. Further analysis by management indicated that these misstatements did not result in a risk of material misstatement of the 2025 consolidated financial statements.

Recommendation

We recommend that the University formalize a process to implement controls associated with year-end cut-off to include specific review of invoices received after period-end over a defined threshold reviewed to ensure appropriate recognition. Additionally, payments made for certain longer-term contracts and policies that should be considered as prepaid amounts at year-end should be identified and tracked as part of the reconciliation of prepaid expense amounts on an annual basis. Management should incorporate segregation of duties in order to separate the roles of invoice processing, review, and approval to reduce errors.

Management's Response

The Controller, on or before June 30, 2026, will establish updated written policies and procedures to implement better controls associated with year-end cut-offs, including: training of staff regarding appropriate period application; two-stage review process by A/P manager and Associate Controller for review of year-end cut-offs; scheduled periodic interim (monthly) review of longer-term invoices (e.g., subscriptions) for proper classification.

(3) Findings and Questioned Costs Relating to Federal Awards

Finding No.: 2025-003 – Disbursements Reporting

Federal Agency: U.S. Department of Education

Program Name: Student Financial Assistance Cluster – Pell Grant Program and Federal Direct Loan (FDL) Program

CLARKSON UNIVERSITY
Schedule of Findings and Questioned Costs
Year ended June 30, 2025

ALN Number: 84.063, 84.268

Federal Award Year: July 1, 2024 – June 30, 2025

Criteria

Institutions submit Direct Loan, Pell Grant, TEACH Grant, and IASG origination records and disbursement records to the COD system. Origination records can be sent well in advance of any disbursements, as early as the institution chooses to submit them for any student the institution reasonably believes will be eligible for a payment. An institution follows up with a disbursement record for that student no earlier than (1) seven calendar days prior to the disbursement date under the Advance or Heightened Cash Monitoring 1 payment methods, or (2) the date of the disbursement under the Reimbursement or Heightened Cash Monitoring 2 Payment Method. The disbursement record reports the actual disbursement date and the amount of the disbursement. ED processes origination and/or disbursement records and returns acknowledgments to the institution. The acknowledgments identify the processing status of each record: Rejected, Accepted with Corrections, or Accepted. In testing the origination and disbursement data, the auditor should be most concerned with the data ED has categorized as accepted or accepted with corrections. Institutions must report student disbursement data within 15 calendar days after the institution makes a disbursement or becomes aware of the need to make an adjustment to previously reported student disbursement data or expected student disbursement data. Institutions may do this by reporting once every 15 calendar days, bi-weekly or weekly, or may set up their own system to ensure that changes are reported in a timely manner.

Title 2 U.S. Code of Federal Regulations Part 200 (2CFR 200) Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, section 303(a) states, the non-Federal entity must establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in “Standards for Internal Control in the Federal Government” issued by the Comptroller General of the United States or the “Internal Control Integrated Framework”, issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

Conditions Found

For two (2) out of 69 Pell COD Reports selected for test work, the required Pell student payment data was reported to the Common Origination and Disbursement (COD) website 52 days after disbursement, which exceeds the 15-day timeframe required by federal regulations.

For one (1) out of 69 Pell COD Reports selected for test work, the required Pell student payment data was reported to the Common Origination and Disbursement (COD) website 261 days after disbursement, which exceeds the 15-day timeframe required by federal regulations.

For four (4) out of 69 Pell COD Reports and three (3) out of 113 FDL COD Reports selected for test work, the Cost of Attendance was misreported to the COD website. There was no follow-up by the University to correct the discrepancies.

For ten (10) out of 69 Pell and ten (10) out of 113 FDL COD Reports selected for test work, the transaction number did not agree between the FASFA Submission Summary Form and the COD website.

CLARKSON UNIVERSITY

Schedule of Findings and Questioned Costs

Year ended June 30, 2025

Cause

The cause of the conditions found is insufficient review to ensure that accurate disbursement reporting is occurring on a timely basis, all records submitted to COD were accepted, and, for those that were rejected, that corrected data is submitted within the required timeframe.

Possible Asserted Effect

The possible effect of the conditions found is that the University may not be reporting Pell and FDL disbursements to COD completely, accurately, and in a timely manner.

Questioned Costs

No questioned costs were identified.

Statistical Sampling

The sample was not intended to be, and was not, a statistically valid sample.

Repeat Finding

Yes; 2024-002

Views of Responsible Officials

Management accepts this finding and notes several issues that affected the submissions including staffing onboarding and training, submission review, and deadline controls.

Management continues to fill positions experiencing unexpected turnover and to improve training for current and newly hired staff in order to restore adequate staffing levels and ensure continuity of COD reporting responsibilities. From May through September 2025, management retained Blue Icon Advisors (BIA) to provide dedicated coaching and support for improved onboarding and compliance knowledge, including providing specialized training to the Loan Manager relative to federal regulations and proper loan record management.

Management is implementing processes to improve the weekly review and update of Cost of Attendance (COA) information and CPS transaction numbers to further ensure institutional records are aligned with COD data and to reduce the risk of mismatched records.

Management has also strengthened internal controls with improvements to processes which enhance the monitoring of submission deadlines, review of file acceptance reports, and identification and correction of electronic records issues prior to submission. These improvements include the increased and more effective utilization of COD-delivered reports (including Pell Reconciliation and Anticipated Disbursement Reports) and institutional and PeopleSoft reports and queries, with reviews conducted on a weekly basis to promptly identify record discrepancies requiring resolution.



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Clarkson University
Uniform Guidance – Corrective Action Plan
Year Ended June 30, 2025

Financial Statement Findings:

Finding No.: 2025-001 – Financial Reporting Process

Condition Found

Last year, we identified a material weakness in internal control over financial reporting significantly attributed to the University experiencing turnover in certain members of management that were involved in the financial reporting process during fiscal year 2024. Although improvements have been made, management has continued to experience difficulties in certain aspects involved in the preparation of the consolidated financial statements.

We observed that the University has still not been able to fully implement a robust, systematic and documented process for the preparation of the consolidated financial statements, including reconciliation of amounts and disclosures to supporting documentation. The current process is manual which results in it being time consuming and prone to error. In some cases, management has found it challenging to provide timely, complete and accurate supporting documentation for various balances, including cash flows from investing activities (investments and property, plant, and equipment activities) and balances and disclosures associated with net assets. While improvements have been made by management, the amount of time following up on differences and related questions was still significant and there were several misstatements identified (and, however, determined to be immaterial).

Acknowledging that improvements have been implemented by management, we have still concluded that this deficiency should be brought to the attention of those charged with governance and represents a significant deficiency in internal control over financial reporting.

Recommendation

We recommend that the University continue to formalize the documentation associated with the financial reporting process, including documenting policies and procedures associated with the preparation of the consolidated financial statements. Management should incorporate account analysis and reconciliation in its policies and procedures and include a timely review of all supporting analyses by an experienced member of management. Additionally, the periodic review of account level analysis should occur throughout the year to prevent surprises and issues from delaying the year-end financial reporting process. Staff should be augmented and/or receive training on generally accepted accounting principles and financial reporting requirements of higher education institutions. The University should also attempt to standardize and automate, to the extent possible, certain analyses prepared as part of the financial statement closing process.

Management's Response

The University has taken several steps to address the continuing concerns raised in this audit to continue and advance the structural and systemic improvements to the controls, procedures, and processes of the University. The Controller continues to take a focused and continuous improvement approach toward review of the University's policies and procedures for account analysis and



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reconciliation; review of internal controls; review of staff responsibilities, correlations, and interdepartmental interaction to identify areas of weakness and opportunity.

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The Controller, on or before June 30, 2026, will also establish an improved system of review of account reconciliations, financial statements, schedules and footnotes.

Anticipated Completion Date

June 30, 2026

Responsible Person

Robert Tremper, Controller

Finding No.: 2025-002 – Improper Review Controls Implemented over Cutoff of Expenses Recorded

Condition Found

Through the course of our detailed testing over operating expenses and accounts payable, it was determined that certain controls related to review of invoices to ensure that the expenses were being reported in the proper period were not performed effectively. Without adequate review, prepaid expenses (payments made in advance for goods or services to be received in the future) may not be properly recognized as assets and expensed over the appropriate periods. Similarly, accrued expenses (expenses incurred but not yet paid or recorded) may be omitted from the financial statements, understating liabilities and expenses.

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received, increases the risk of misstating the statement of activities and related prepaid or accrued amounts at year-end. As part of the current year audit, we identified misstatements related to expenses being recorded in the improper periods. Further analysis by management indicated that these misstatements did not result in a risk of material misstatement of the 2025 consolidated financial statements.

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Anticipated Completion Date

June 30, 2026

Responsible Person

Robert Tremper, Controller

Finding No.: 2025-003 – Disbursements Reporting

Federal Agency: U.S. Department of Education

Program Name: Student Financial Assistance Cluster – Pell Grant Program and Federal Direct Loan (FDL) Program

ALN Number: 84.063, 84.268

Federal Award Year: July 1, 2024 – June 30, 2025

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under the Reimbursement or Heightened Cash Monitoring 2 Payment Method. The disbursement record reports the actual disbursement date and the amount of the disbursement. ED processes origination and/or disbursement records and returns acknowledgments to the institution. The acknowledgments identify the processing status of each record: Rejected, Accepted with Corrections, or Accepted. In testing the origination and disbursement data, the auditor should be most concerned with the data ED has categorized as accepted or accepted with corrections. Institutions must report student disbursement data within 15 calendar days after the institution makes a disbursement or becomes aware of the need to make an adjustment to previously reported student disbursement data or expected student disbursement data. Institutions may do this by reporting once every 15 calendar days, bi-weekly or weekly, or may set up their own system to ensure that changes are reported in a timely manner.

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Questioned Costs

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Statistical Sampling

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Repeat Finding

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Views of Responsible Officials

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Anticipated Completion Date

March 2026 - completed

Responsible Person

Nicole Adner, Director of Financial Aid

Clarkson University
Summary Schedule of Prior Year Findings
June 30, 2025

| Reference | Finding | Contact Person | Status |
|------------------|-----------------------------|---|---|
| 2024-001 | Financial Reporting Process | Rob Tremper, Controller | As this finding went from a MW to an SD in FY25, this finding is partially corrected. |
| 2024-002 | Disbursements Reporting | Nicole Adner, Director of Financial Aid | As this is a repeat finding for FY25, this finding was not corrected. |
| 2024-003 | Verification | Steve McDonald, Director SRS Shannon Boyce, Associate Controller | Corrective action was taken and has been noted to be fully corrected. |